

**COUNTY COUNCIL OF CECIL COUNTY, MARYLAND
LEGISLATIVE SESSION 2024-06
RESOLUTION NO. 15-2024**

Title of Resolution: Amendments – Opioid Litigation Settlement Trust Fund Trust Agreement

Synopsis: A Resolution to amend the Opioid Litigation Settlement Trust Fund Trust Agreement as established through Legislative Bill No. 2020-12, approved on October 27, 2020.

Introduced by: Council President at the request of the County Executive

Introduced and order posted on: March 19, 2024

Consideration scheduled on: April 2, 2024

By: _____
Council Manager

Notice of time and title of Resolution having been posted by March 19, 2024 at the County Administrative Building, 200 Chesapeake Blvd, Elkton, and consideration by the County Council of Cecil County having been scheduled on April 2, 2024.

By: _____
Council Manager

Explanation: CAPITALS INDICATE MATTER ADDED TO EXISTING ORDINANCE.
~~Strike through~~ indicate matter deleted from existing ordinance.
Underlining indicates language added by amendment.
~~Double Strike through~~ indicates language deleted by amendment.

RESOLUTION NO. 15-2024
Amendments – Opioid Litigation Trust Fund Agreement

1 **WHEREAS**, Cecil County, Maryland initiated litigation in federal court against certain
2 manufacturers and distributors of prescription opioid pharmaceutical products (the “Litigation”); and

3 **WHEREAS**, the Litigation has resulted in a settlement pursuant to which Cecil County, Maryland
4 has and will continue to receive monetary disbursements (the “Settlement Funds”) from the
5 manufacturers and distributors who are defendants in the Litigation to address the impacts directly
6 and proximately related to the opioid epidemic; and

7 **WHEREAS**, Cecil County, Maryland authorized the establishment of a trust fund in order to
8 invest the Settlement Funds and to authorize the trustees of the trust fund to invest and manage the
9 assets of the trust fund as provided; and

10 **WHEREAS**, Cecil County, Maryland (the “County”) authorized the establishment of the “Cecil
11 County, Maryland Opioid Litigation Settlement Trust Fund” (the “Trust Fund”), under the terms and
12 conditions set forth in a trust agreement to be entered into by the County and the trustees of the fund,
13 substantially in the form of the Cecil County, Maryland Opioid Litigation Settlement Trust Agreement,
14 attached hereto as Exhibit A (the “Trust Agreement” – original with proposed amendments); and

15 **WHEREAS**, the Trust Agreement and the provisions therein regarding the administration of the
16 Trust Fund were approved on October 27, 2020; and

17 **WHEREAS**, the purpose of the Trust Fund was to preserve and protect the Trust Fund’s Assets
18 and to assist the County in providing and supporting programs that educate, prevent, and treat opioid
19 addiction in Cecil County, Maryland; and

20 **WHEREAS**, the Trustees have been granted full power and authority to invest and manage the
21 assets of the Trust Fund in accordance with the Trust Agreement; and

22 **WHEREAS**, Neither the establishment of the Trust Fund nor the establishment or maintenance
23 of a reserve to provide for opioid education, prevention, or treatment utilizing Litigation settlement
24 proceeds shall be construed as creating or evidencing an obligation on the County’s part to maintain or
25 continue its practice of providing such programs or services; rather, the County expressly reserves the
26 right to alter, amend, modify, or terminate any program or service funded by Trust Fund Assets; and

27 **WHEREAS**, As set forth in Section 7.02 of the original Trust Agreement (Section 8.02 of Exhibit B
28 as proposed to be amended), the Trust Agreement may be amended by a proposal of the County
29 Executive, after such amendment has been approved by the vote of 2/3 of the Trustees, and approved
30 by the County Council; and

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Amendments – Opioid Litigation Trust Fund Agreement

31 **WHEREAS**, the County Executive, with the approval by vote of 2/3 of the Trustees, has
32 proposed amendments to the Trust Agreement.

33 **NOW THEREFORE, BE IT HEREBY RESOLVED BY THE COUNTY COUNCIL OF CECIL COUNTY,**
34 **MARYLAND**, that the amended Trust Agreement attached hereto as Exhibit B is hereby adopted.

35 **AND BE IT FURTHER RESOLVED BY THE COUNTY COUNCIL OF CECIL COUNTY, MARYLAND**, that
36 this Resolution shall take effect on the date of its passage by the County Council of Cecil County,
37 Maryland.

INTRODUCED: March 19, 2024

ADOPTED: _____

President of the Council

ATTEST:

Council Manager

EXHIBIT A

**CECIL COUNTY, MARYLAND
OPIOID LITIGATION SETTLEMENT TRUST FUND
TRUST AGREEMENT**

THIS TRUST AGREEMENT (the “Trust Agreement”) made and entered into by and among CECIL COUNTY, MARYLAND (the “County”) and the party or parties designated by this Trust Agreement as trustees hereunder (together with any successor Trustees hereunder, “Trustees”), effective as of the ____ day of _____, 2024~~0~~.

RECITALS

WHEREAS, the County initiated litigation in federal court against certain manufacturers and distributors of prescription opioid pharmaceutical products (the “Litigation”); and,

WHEREAS, the Litigation has resulted in a settlement pursuant to which Cecil County, Maryland, will receive monetary disbursements (the “Settlement Funds”) from the manufacturers and distributors who are defendants in the Litigation to address the impacts directly and proximately related to the opioid epidemic, consistent with permitted uses as defined by the National Settlement Agreement, the Maryland State-Subdivision Agreement and Section 7-331(f) of the State Finance and Procurement Articles, as amended from time to time (hereinafter, “permitted uses”); and~~compensate the taxpayers for damages and costs directly and proximately resulting from the opioid epidemic and Litigation; and,~~

WHEREAS, pursuant to Section 17-102(b)(1) of the Local Government Article of the Annotated Code of Maryland, the trustees in charge of a trust fund account of a political subdivision may invest and reinvest monies under their custody or control as provided by the laws enacted by the governing body of the political subdivision; and,

WHEREAS, the County wishes to establish a trust fund and to contribute the Settlement Funds to the trust fund as assets that shall be held therein, subject to the claims of the County’s creditors in the event of the County’s Insolvency, as herein defined, until utilized to fund qualified programs that provide and support education, prevention, and treatment of opioid abuse and addiction in Cecil County, Maryland, in such manner and at such times as specified in the Trust Agreement; and,

WHEREAS, the Cecil County Council, at the request of the County Executive, has now authorized the establishment of a “Cecil County, Maryland Opioid Litigation Settlement Trust Fund” (the “Trust Fund”); and,

WHEREAS, by this instrument, the County and the Trust Fund trustees (the “Trustees”) now enter into the Trust Agreement in accordance with the terms and conditions set forth herein; and,

WHEREAS, neither the establishment of the Trust Fund nor the establishment or maintenance of a reserve to provide funding for qualified programs that provide and support education, prevention, and treatment of opioid abuse and addiction in Cecil County, Maryland shall be construed as creating or evidencing an obligation on the County's part to maintain or continue its practice of providing such funding or financial support; rather, the County expressly reserves the right to alter, amend, modify, or terminate its practice of providing funding and/or financial support to qualified programs and their beneficiaries.

NOW, THEREFORE, in consideration of the premises and other mutual covenants herein contained, the County and the Trustees agree as follows:

ARTICLE I DEFINITIONS AND CONSTRUCTION

1.01 **Definitions.** For purposes of this Trust Agreement, capitalized terms used herein (including in the Recitals hereto) shall have the meanings set forth as indicated below unless the context clearly requires otherwise:

(a) **"Accounting Year"** shall mean the fiscal year beginning each July 1 and ending each June 30.

(b) **"Code"** shall mean the Internal Revenue Code of 1986, as amended from time to time and all applicable rules and regulations issued thereunder.

(c) **"County"** shall mean Cecil County, Maryland, and any governmental entity that succeeds the County as the sponsor of the Program, whether by operation of law or as a result of a governmental reorganization that causes such successor entity to assume the obligations of the County or by reason of an agreement whereby such successor governmental entity replaces the County as the sponsor of the Program.

(d) **"County Council"** shall mean the County Council of the County.

(e) **"County Executive"** shall mean the County Executive of the County.

(f) **"Custodian"** shall mean the bank or trust company, or Maryland Local Government Investment Pool as designated by the Trustees ~~as custodian for the Trust Fund~~ from time to time in accordance with Section 76.01.

(g) **"Director of Finance"** shall mean the Director of Finance of the County.

(h) **"Effective Date"** shall mean _____, 20240.

~~(i) **"Investment Management Agreement"** means any agreement between the Trustees and an Investment Manager, as in effect from time to time.~~

⊕(i) **"Investment Manager"** shall mean any Investment Manager as may be designated by the Trustees from time to time in accordance with Section 4.02.5.02.

~~(k)~~ **“Investment Policy Statement”** means the Investment Policy Statement adopted by the Trustees in accordance with Section 4.04.

~~(j)~~ **“Participant”** shall mean a recipient of funding provided by the Trustees from the Trust Fund that is used to oversee the provision of ~~provide and support~~ education, prevention, and treatment of opioid abuse and addiction in Cecil County, Maryland, pursuant to the Program.

~~(k)~~ **“Program”** shall mean qualified programs or services that address substance use disorders that provide education, prevention, and treatment of opioid abuse and addiction in Cecil County, Maryland.

~~(l)~~ **“Trust Agreement”** shall mean this instrument, as amended from time to time.

~~(m)~~ **“Trust”** or **“Trust Fund”** shall mean the Trust Fund established by Section 2.01 of this Trust Agreement and shall include, as of a particular date, all assets of any kind or nature from time to time held by the Trustees pursuant to this Trust Agreement.

~~(n)~~ **“Trustees”** shall mean the Trustees who are a party to this Trust Agreement, or any successors thereto, as may be acting as Trustees hereunder at the time in question.

~~(o)~~ **“Grant Administrator”** shall mean the organization, commission or other entity responsible for administration of grant funding as may be distributed by the Trustees annually.

1.02 Plurals and Genders. Where appearing in this Trust Agreement, the masculine gender shall include the feminine and neuter genders, and the singular shall include the plural, and vice versa, unless the context clearly indicates a different meaning.

1.03 Headings and Subheadings. The headings and subheadings in this Trust Agreement are inserted for the convenience of reference only and are to be ignored in any construction of the provisions hereof.

ARTICLE II ESTABLISHMENT OF THE TRUST FUND

2.01 Establishment of the Trust Fund. (a) Upon the execution of this Trust Agreement (Effective Date), the Trustees shall establish and maintain a Trust Fund with the Custodian. The name of the Trust Fund shall be the “Cecil County, Maryland, Opioid Litigation Settlement Trust Fund”. The Trust Fund shall hold all contributions made pursuant to Section 2.02, together with any income, gains or profits and taking into account any losses. All contributions ~~so~~ made, together with the income therefrom and any other increments thereunder shall be held, managed, and administered by the Trustees pursuant to the terms of this Trust Agreement, without distinction between principal and interest. The Trustees may commingle all

contributions and other assets for all purposes consistent with the terms of this Trust Agreement, including, without limitation, investment, accounting, and distributions to Participants.

(b) The Trust hereby established shall be irrevocable.

(c) The Trust is intended to be a grantor trust, of which the County is the grantor, within the meaning of subpart E, part I, subchapter J, chapter 1, subtitle A of the Internal Revenue Code of 1986, as amended, and shall be construed accordingly.

(d) The principal of the Trust, and any earnings thereon shall be held separate and apart from other funds of the County and shall be used exclusively for the uses and purposes of Participants and general creditors of the County as herein set forth. Participants shall have no preferred claim on, or any beneficial ownership interest in, any assets of the Trust. Any rights created under the Program and this Trust Agreement shall be mere unsecured contractual rights of Participants against the County. Any assets held by the Trust will be subject to the claims of the County's general creditors under federal and state law in the event of Insolvency, as defined in Section 2.04 herein.

2.02 Contributions. The County shall contribute and pay over to the Trustees annually, or more often as the Director of Finance County shall decide, such proceeds as are received as the result of settlements or final judicial/jury awards arising from the Litigation (the "Contributions"). The Trustees shall receive all such Contributions made by the County. However, the Trustees may elect to have all Contributions paid directly to the Trust Custodian. ~~This Trust Agreement shall not be construed to obligate any Trustee to administer or otherwise operate a Program, responsible in any way for the administration of Programs, and will be responsible only for Contributions and any other property received by the Trustees pursuant to this Trust Agreement.~~

The County assumes no contractual obligation to continue contributions to the Trust Fund beyond the Contributions. The County reserves the right at any time and for any reason to discontinue the Programs and/or, should Contributions end, to discontinue making contributions to the Trust Fund. Failure by the County to continue the Programs or to make contributions to the Trust Fund shall not give rise to any liability on its part whatsoever.

2.03 Distributions. The Trustees shall, from time to time, ~~on the written directions of the Director of Finance,~~ make annual distributions out of the Trust Fund to or for the benefit of Participants in such manner, ~~at such times,~~ in such amounts, and for such purposes, as may be specified by the Trustees to the extent that funds are available. ~~in the directions of the Director of Finance.~~ The Trustees shall not be liable for any distributions made by it ~~pursuant to written directions of the Director of Finance as herein provided,~~ and ~~the Trustees shall be under no duty to make inquiries as to whether any distribution directed by the Director of Finance is made pursuant to the provisions of the Program or this Trust Agreement.~~ The Trustees shall not be responsible for the adequacy of the Trust Fund to meet and discharge any and all liabilities under the Program.

2.04 County Insolvency. (a) The Trustees shall cease distributions to the County if the County is Insolvent. The County shall be considered "Insolvent" for purposes of

this Trust Agreement if (i) the County is unable to pay its debts as they become due, or (ii) the County is subject to a pending proceeding as a debtor under the United States Bankruptcy Code.

(b) At all times during the continuance of this Trust, as provided in Section 2.01(d) hereof, the principal and income of the Trust shall be subject to claims of general creditors of the County under federal and state law as set forth below.

(1) The County shall have the duty to inform the Trustees in writing of the County's Insolvency. If a person claiming to be a creditor of the County alleges in writing to the Trustees that the County has become Insolvent, the Trustees shall determine whether the County is Insolvent and, pending such determination, the Trustees shall discontinue distributions to the County.

(2) Unless the Trustees have actual knowledge of the County's Insolvency, or have received notice from the County or a person claiming to be a creditor alleging that the County is Insolvent, the Trustees shall have no duty to inquire whether the County is Insolvent. Any such actual knowledge of the County's Insolvency known by one Trustee shall not be imputed to any other Trustee. The Trustees may in all events rely on such evidence concerning the County's solvency as may be furnished to the Trustees and that provides the Trustees with a reasonable basis for making a determination concerning the County's solvency.

(3) If at any time the Trustees have determined that the County is Insolvent, the Trustees shall discontinue distributions to the County and shall hold the assets of the Trust for the benefit of the County's general creditors. Nothing in this Trust Agreement shall in any way diminish any rights of Participants to pursue their rights as general creditors of the County with respect to payments due under the Programs or otherwise.

(4) The Trustees shall resume distributions to the County in accordance with Section 2.03 of this Trust Agreement only after the Trustees have determined that the County is not Insolvent (or is no longer Insolvent).

(c) Provided that there are sufficient assets, if the Trustees discontinue distributions to the County from the Trust pursuant hereto and subsequently resume such distributions, the first payment following such discontinuance shall include the aggregate amount of all payments due to Participants from the County during any such period of discontinuance.

2.05 Payments to the County. Except as provided in Section ~~8~~7.03 hereof, the County shall have no right or power to direct the Trustees to return to the County or divert to others any of the Trust assets before all payments have been made to Participants pursuant to the terms of the Programs.

ARTICLE III GRANT ADMINISTRATOR

3.01 Grant Administrator. The Trustees shall appoint a Grant Administrator for the Trust Fund. The Grant Administrator shall have authority to engage with Participants to

establish a process by which Programs may be funded through the Trust. The Grant Administrator shall be responsible for ensuring that the Programs satisfy State Finance and Procurement Article Section 7-331, and that funds are allocated in accordance with the National Settlement Agreement, Maryland State-Subdivision Agreement, and the identified permitted uses therein. The Trustees and the Grant Administrator shall execute a contract setting forth the rules and regulations by which the Grant Administrator shall abide. The Grant Administrator shall be reviewed annually by the Trustees for performance of duties.

ARTICLE III ~~IV~~ TRUSTEES

~~3.01 Trustees. The operation and administration of the Trust Fund shall be the joint responsibility of the Trustees.~~

~~3.02-3.01~~ **4.01 Appointment of Trustees.** The Trustees hereunder shall consist of (1) County Executive of the County, or his or her designee, (2) the Director of Finance of the County, or his or her designee, (3) the State's Attorney, or his or her designee, (4) the Director of Community Services, or his or her designee, (5) the Director of Emergency Services, or his or her designee, (6) the Cecil County Sheriff, or his or her designee, ~~and~~, (7) the Chief Health Officer for Cecil County, or his or her designee; ~~and~~ (8) The County Council President, or his or her designee on the Council, serving as an *ex officio* Trustee.

~~3.03-3.02~~ **4.02 Organization of Trustees.** The Trustees shall annually elect one of its members as chairman and another as vice-chairman.

~~3.04-3.03~~ **4.03 Acceptance of Trusteeship.** (a) The initial Trustees shall immediately meet and sign this Trust Agreement which establishes the Trust Fund. The Trustees, by affixing their signature at the end of this Trust Agreement, agree to accept the trusteeship set forth in this Trust Agreement, to administer the affairs of the Trust with care, skill, prudence, and diligence and to act in such capacity strictly in accordance with the provisions of the Program and this Trust Agreement.

(b) Each successor Trustee shall sign a certificate that states that the Trustee accepts the trusteeship set forth in this Trust Agreement and will administer the affairs of the Trust with care, skill, prudence, and diligence and act in such capacity strictly in accordance with the provisions of the Program and this Trust Agreement. Any person duly appointed as a successor Trustee shall immediately upon his or her acceptance in writing of the terms of this Trust Agreement be vested with all rights, powers, and duties of a Trustee. No successor Trustee shall have any obligation or liability with respect to the acts or omissions of his predecessor.

~~3.05-3.04~~ **4.04 Quorum; Actions by the Trustees.** (a) Each Trustee shall be entitled to one vote.

(b) A majority of all Trustees shall constitute a quorum for purposes of transacting any business, executing any power or performing any act or duty.

(c) Except as expressly provided herein, any action of the Trustees may be taken by the affirmative vote of a majority of all of the Trustees. Action by the Trustees may also be taken by them without a meeting, by written action, conference call, or electronic or other means; provided, however, that in such cases, there shall be unanimous concurrence by all of the Trustees.

3.06. 4.05 Execution of Documents. The Trustees may authorize in writing one or more Trustees to execute instruments on their behalf, provided that such authorization specifically describes the type of instrument that may be so executed, and the manner of such ~~execution. All persons, partnerships, corporations or associations may rely thereupon that such~~ notice or instrument has been duly authorized and is binding on the Trust Fund and on the Trustees.

3.07. 4.06 Rules and Regulations. The Trustees may, from time to time, establish rules and regulations for the administration of the Trust Fund and for the transaction of its business. Any meetings of the Trustee shall be governed by Roberts Rules of Order.

ARTICLE IV V **DUTIES AND POWERS OF THE TRUSTEES**

4.01 5.01 General Powers of the Trustees.

(a) The Trustees shall have all powers necessary or desirable to perform properly the duties set forth herein.

(b) In extension and not in limitation of the powers given them by law or by other provisions of this Trust Agreement, the Trustees shall have the following powers with respect to the Trust Fund:

(i) To invest and reinvest the Trust Fund without distinction between principal and income, in such common stocks, preferred stocks, bonds, notes, debentures, mortgages, certificates, or other securities, investments, or real or personal property of any kind, or part interests therein, as they, or any Investment Manager they shall contract with-in the manner provided herein, may determine, including purchase and lease-back transactions, and investment in mutual funds (open-end or otherwise).

(ii) To enter into any and all contracts and agreements for carrying out the terms of this Trust Agreement and for the administration of the Trust Fund and to do all the acts as they, in their discretion, may deem necessary and advisable;

(iii) To pay out of the Trust Fund all real and personal property taxes, income taxes, and other taxes of any and all kinds levied or assessed under existing or future laws upon or in respect to the Trust Fund or any money, property, or securities forming a part thereof;

(iv) To hold in uninvested cash without any liability for interest thereon such sums as they deem necessary or advisable for the ~~cash~~ requirements of the Trust Fund;

(v) To sell, exchange, convey, transfer, lease for any period, pledge, mortgage, grant options, contract with respect to, or otherwise encumber or dispose thereof, at public or private sale, for cash or upon credit, or partly for both, any property of the Trust Fund and no person dealing with the Trustees shall be bound to see to the application of the purchase money or to inquire into the validity of any such sale or other disposition, except as otherwise provided by law;

(vi) To give general or specific proxies or powers of attorney with or without power of substitution;

(vii) To vote in person or by proxy on any stocks, bonds, or other securities, or otherwise consent to or request any action on the part of the issuer;

(viii) To exercise any options pertinent to any stocks, bonds, or other securities for the conversion thereof into other stocks, bonds, or securities, or to deposit them in any voting trust or with any protective or like committee, or with a trustee or depositaries designated thereby, or to exercise any rights to subscribe for additional stocks, bonds, or other securities or to make any and all necessary payments therefor, and to join and participate in, or to dissent from and oppose, any reorganization, recapitalization, consolidation, liquidation, sale or merger of corporations or properties in which they may be interested as trustees, upon such terms and conditions as they may deem wise;

(ix) To register any securities or other property in the name of the Trustees or in the name of its nominee, with or without the additions of the words indicating that such securities are held in fiduciary capacity, but the books and records of the Trustees shall at all times show that all such investments are part of the Trust Fund;

(x) To retain, manage, operate, repair, improve, partition, dedicate, or otherwise deal with any real estate held by them;

(xi) To form a corporation or corporations under the laws of any jurisdiction or participate in the forming of any such corporation or corporations or acquire an interest in or otherwise make use of any corporation or corporations already formed, for the purpose of investing in and holding title to any property, but only as approved by the County on a specific case-by-case basis; and

(xii) To make, execute, acknowledge, and deliver any and all deeds, leases, mortgages, assignments, documents of transfer and conveyance, and any and all other instruments that may be necessary or appropriate to carry out the powers herein granted.

4.02 **5.02 Investments.** (a) The Trustees may enter into a contract or contracts with one or more Investment Managers with respect to investment of the Trust Fund. Any such contract may delegate to such Investment Manager the full investment powers and duties of the Trustees with respect to all or a specified portion of the Trust Fund, the assets of which shall be separately identified in such contract. Any such contract may give such Investment Manager full and complete discretion with respect to investment of the assets of the Trust Fund specified

therein, without prior approval by, or notification of, the Trustees, or such lesser discretion as may be specified in such contract. Any such contract may provide for the investment of a specified portion of the Trust Fund in a certain type of property only, such as (but without limitation) common stocks, bonds, or real estate, with the specific investments to be in the sole discretion of the Investment Managers, without the prior approval of, or notification to, the Trustees, or such lesser discretion as may be specified in such contract. Where any such contract is with respect to only a portion of the assets of the Trust Fund and specifies the type of property to be invested in, the Investment Managers shall only be responsible for selecting proper individual investments within the specified category of property, and shall not be responsible for selecting proper diversification of investments of the Trust Fund as a whole, nor for anything but its failure to properly invest the Trust Fund within the scope of the discretion provided for in the contract. Any such contract may delegate to the Investment Managers any of the powers or discretion conferred on the Trustees under this Trust Agreement, and may provide that the Investment Managers shall have custody and control of the assets of the Trust Fund subject to investment management pursuant to such contract.

(b) In their discretion and to the extent they deem it wise, beneficial or necessary, the Trustees may appoint one or more banks or trust companies to be designated as "Corporate Trustee", and to enter into and execute a trust agreement or trust agreements with such banks or trust companies, to provide for the investment and reinvestment of assets of the Trust Fund, with such other provisions incorporated therein as may be deemed desirable in the Trustees' sole discretion for the property management of the Trust Fund, and upon execution to convey and transfer to such Corporate Trustee any assets of the Trust Fund and without limit with respect to the powers which the Trustees may grant to such Corporate Trustee, in agreement, to the extent permitted by law. The Trustees shall be forever released and discharged from any responsibility or liability with respect to any assets which they may convey to such Corporate Trustee.

(c) Notwithstanding any other provision of this Trust, the Trustees may invest assets of the Trust Fund in any common, collective, or commingled investment fund or funds, including common and group trust funds presently in existence or hereafter established which meet the requirements set forth in subsection (d) and are maintained by a bank or trust company supervised by a state or federal agency, notwithstanding that the bank or trust company is an Investment Manager or is otherwise a party-in-interest of the Program. The assets so invested shall be subject to all the provisions of the instruments establishing such funds, as amended from time to time. Such instruments of group trusts, as amended from time to time, are hereby incorporated and made a part of this Trust as is fully set forth herein. The combining of money and other assets of this Trust with money and other assets of other trusts and accounts in such fund or funds is specifically authorized. During such period of time as an investment through any such medium shall exist the Declaration of Trust of such fund shall constitute a part of this Trust Agreement ~~and of the Investment Manager contract.~~

(d) All funds contributed to the Trust and all funds accrued from the investment of any such funds that are on hand at any time and are not necessary for immediate payment for the Programs shall be invested in accordance with the fiduciary standards established by 17-204 of the Local Government Article of the Annotated Code of Maryland, or applicable successor provisions.

(e) All expenses in connection with the investment of the Trust Fund (including brokerage costs, Federal and State transfer taxes, shipping expenses, and charges of correspondent banks) and any income or other taxes of any kind whatsoever which may be levied or assessed upon or in respect of the Trust Fund shall be paid out of the Trust Fund.

4.03 **5.03 Engagement of Professionals.** The Trustees may employ and determine the compensation and other terms of engagement of ~~legal such~~ counsel, accountants, brokers, actuaries, and other agents and provide for such clerical, accounting, actuarial, and other services as the Trustees may deem advisable to perform their duties under this Trust Agreement. The Trustees may terminate any such service provider in accordance with the terms of such service provider contract. All compensation and expenses of such professionals shall be paid from the Trust Fund.

4.04 **5.04 Investment Policy Statement.** The Trustees shall approve and continuously maintain an Investment Policy Statement for use in the investment of Trust assets. Within the scope of the Investment Policy Statement, the Trustees may make reasonable restrictions relating to the investment or reinvestment of Trust Fund assets pursuant to Cecil County Code, Section 56.

4.05 **5.05 Settlement of Claims.** The Trustees shall have the power and authority to settle, compromise, or submit to arbitration, any claim, debts, or damages due or owing to or from the Trust Fund; to commence or defend suits or legal or administrative proceedings whenever, in its judgment, any interest of the Trust Fund so requires; and to represent the Trust Fund in all suits or legal or administrative proceedings in any court of law or equity or before any other body or tribunal. The Trustees shall inform the County as soon as possible about any such claims, debts, or damages, and shall fully cooperate with the County with respect to any suits or legal or administrative proceedings that result from or arise out of such claims, debts, or damages.

4.06 **5.06 Accounting.**

~~(a) — The Trustees shall keep appropriate and accurate accounts of, and records reflecting all transactions concerning the Trust Fund, including but not limited to, Contributions, gains, losses, expenses, and distributions. However, if the Trustees elect to have all Contributions paid directly to the Custodian, then the Trustees shall be entitled to rely on the records of accounts provided to it by the Custodian, with respect to contributions, gains, losses, expenses, payments to the Programs and all other transactions involving the Trust Fund. The Trustees shall be entitled to be reimbursed for their actual and reasonable expenses incurred in preparing any accounting from the Trust Fund.~~

~~(a) The Trustees, by and through the Director of Finance, shall keep appropriate and accurate accounts of, and records reflecting all transactions concerning the Trust Fund, including but not limited to, Contributions, gains, losses, expenses, and distributions.~~

~~(b) The Trustees shall furnish the Cecil County Department of Finance annually, not later than 180 days following the end of each Accounting Year, with a written account of the financial status and performance of the Trust Fund. The Trustees shall determine the format of such report. At any time, the Trustees may (but are not required to) engage an~~

~~independent certified public accountant to examine the Trust's financial statements or internal control procedures. If the Trustees engage an independent accountant, the Trustees shall require that such engagement provide that the examination be made according to generally accepted auditing standards (or upon other agreed upon procedures that the Trustees approve in writing); and that the Trustees are entitled to rely upon the accountant's examination and opinion and all reports relating to the examination.~~

(c) ~~(b)~~ Except as otherwise ordered by a court having jurisdiction, no person ~~other than the Director of Finance~~ may require an accounting by the Trustees.

(d) ~~(c)~~ Notwithstanding anything in this Trust Agreement to the contrary, the Trustees (and an individual Trustee shall have the right upon termination of his or her service for any reason) shall have the right at any time to petition any appropriate court for a settlement of the Trust Fund's accounts or for the court's instructions in executing the Trustees' obligations under the Trust Fund created by this Trust Agreement.

4.07 ~~5.07~~ **Compensation.** No compensation shall be paid to the Trustees for services provided under this Trust Agreement. The Trustees shall be paid such expenses that are agreed to, from time to time, by ~~them and the County a majority vote of the Trustees.~~

4.08 ~~5.08~~ **Fiduciary Standards.** The Trustees (and any person or entity to which the Trustees shall delegate any duties) including the Investment Managers shall discharge their duties under this Trust Agreement solely in the interest of the Participants and Beneficiaries of the Program and in accordance with governing ~~s~~State and federal law and the terms of the Program and this Trust Agreement. Such duties shall be discharged for the exclusive purpose of providing funding to the Participants for the provision of the Programs. In addition, the Trustees shall discharge their duties in accordance with the fiduciary standards established by 17-204 of the Local Government Article of the Annotated Code of Maryland, or successor provisions.

4.09 ~~5.09~~ **Allocation of Responsibilities.** The Trustees may ~~allocate, by resolution, allocate~~ fiduciary and Trustee responsibilities and various administrative duties and may delegate, in their sole discretion and consistent with applicable law, such responsibilities and duties to any County officer or employee, or any board or committee established by the Board whom they deem appropriate. The Trustees will not be deemed responsible for any errors or omissions of individuals to whom such responsibilities or duties have been properly allocated or delegated.

~~4.10~~ ~~5.10~~ **Limitation on Liability.**

~~4.10~~-(a) A Trustee:

(i) shall not be responsible for any act or omission, unless such act or omission of the Trustee is a breach of the fiduciary standards set forth in Section ~~5.084.08~~;

(ii) shall not be responsible for any act or omission of any accountant, counsel, or agent that is selected and monitored in accordance with the Trustee's fiduciary duty pursuant to Section ~~5.084.08~~; and

~~(iii) shall not be responsible for any selection, decision, or instruction made by the Employer.~~

(b) The Trustees shall not be liable for the making, retention, or sale of any investment or reinvestment made by them, or originally received by them, as herein provided, nor for any expense or liability hereunder, nor for any loss to or diminution of the Trust Fund, unless due to or arising from their own willful or intentional malfeasance or misfeasance.

(c) The Trustees shall not be liable as a result of the exercise or non-exercise of any power or discretion given to them in this Trust Agreement and delegated by them in writing to any Investment Managers with which they may contract for the investment management of any portion of the Trust Fund. The Trustees shall not be liable as a result of any specific investment of the property of the Trust Fund made by any such Investment Managers, but they shall be responsible for making a periodic review, at least as often as annually, of the investment performance of such Investment Managers, to determine whether such performance has been prudent and whether to continue such contract or to make other provisions for investment of the Trust Fund. If the Trustees contract with a single Investment Manager for the investment management of the entire Trust Fund on a completely discretionary basis, both as to types or categories of investment and selection of specific investments, the Trustees shall be responsible only for making a periodic review as described in the last preceding sentence.

(d) The Trustees shall have no responsibility for the accuracy of any information furnished to them by the County. To the extent that this Trust Agreement directs the Trustees to act or refrain from acting as directed by the County, or some third party, the County and the Trust Fund shall hold the Trustees harmless from any and all liability or expense that the Trustees may incur from acting or refraining from acting in accordance with such direction.

4.11 **5.11 Indemnification.** The County shall indemnify the Trustees for any claim against the Trustees or any individual trustee for any action made in good faith and without gross negligence. The County or the Trustees may purchase fiduciary insurance to protect the Trustees, but the County's obligation to indemnify the Trustees shall not be limited by such insurance policy. ~~For any Trustee who is an employee of the County, the~~ Trustee's duties under this Trust Agreement shall be treated as official duties, and the Trustee shall be entitled to relief from liability and defense, to the same extent as provided for any government officer or employee in the conduct of his or her official duties.

4.12 **5.12 No Bond or Security Required.** The Trustees shall not be required to give any bond or other security for the faithful performance of their duties hereunder, unless otherwise required by law.

4.13 **5.13 Conflicts of Interest.**

(a) Except as otherwise provided in this Section, the Trustees must not:

(i) be a party, in an individual capacity, to any transaction involving the assets of the Trust Fund;

(ii) use the gains or profits of the Trust Fund for any purpose except to make investments or payments that are authorized by Trust Agreement;

(iii) deal with the assets of the Trust Fund for their own personal interest or account; or

(iv) act in any transaction involving the Trust Fund on behalf of a party whose interests are adverse to the interests of the Trust Fund, the Participants, or Beneficiaries.

(b) The Trustees shall keep all information regarding patients of Participants confidential except to the extent necessary to fulfill their duties and obligations under this Trust Agreement or as otherwise required by law.

ARTICLE V VI **REPLACEMENT OF TRUSTEES**

5.01 6.01 **Replacement of Trustees.** ~~The County may remove and replace any Trustee at any time and from time to time with a written notice to such Trustee of removal and replacement. Except where necessary to protect the rights Participants, the County shall give 60 days written notice of removal and replacement to any Trustee.~~ Replacement of Trustees shall be confirmed by an affirmative 2/3 vote of the Trustees.

5.02 6.02 **Transfer of Trust Fund.** In the event that all of the Trustees are replaced at one time, the Trustees shall take all necessary and appropriate steps to transfer to their successor Trustees the entire Trust Fund as soon as possible. The Trustees may undertake a reasonable accounting of the Trust Fund prior to such transfer but such accounting shall not cause unreasonable delay in any transfer of the Trust Fund.

5.03 6.03 **Survival of Trust Fund.** The replacement of the any or all of the Trustees shall not result in the termination of this Trust Agreement. A successor Trustee shall have the same powers and duties as those herein conferred upon the Trustees.

5.04 6.04 **Resignation of the Trustees.** The Trustees may resign at any time by giving 60 days advance written notice to the ~~County~~ Chairman.

ARTICLE VI VII **CUSTODIAN**

6.01 7.01 **Custodian.** The Trustees shall appoint a Custodian for the Trust Fund. The Custodian shall have custody of all cash, assets, and securities of the Trust Fund. The Investment Managers ~~are is~~ authorized to give instructions to the Custodian as to deliveries of securities and payments of cash for the payment of securities and as otherwise provided in the ~~Trust Administration~~ Agreement. The Investment Managers shall not take possession of or act as custodian for the cash, securities, and or other assets of the Trust Fund and shall have no responsibility in connection therewith. The Trustees may terminate the Custodian Agreement, and the Custodian may resign (in either case in accordance with the Custodian Agreement) and the Trustees may enter into a new agreement with a new custodian.

ARTICLE VII VIII
AMENDMENTS TO THIS TRUST AGREEMENT
AND TERMINATION OF THE TRUST

7.01 **8.01 Terms of the Trust Agreement.** Except as provided in Section 87.03, this Trust Agreement shall continue as long as the Trust is in full force and effect. If the Trust ceases to be in full force and effect, this Trust Agreement shall thereupon terminate unless expressly extended by the County.

7.02 **8.02 Amendment of the Trust Agreement.**

(a) Any and all amendments to this Trust Agreement which may be required for the purpose of maintaining the Trust's status as a grantor trust and as tax exempt under the Code may be made retroactively to the extent permitted by law.

(b) This Trust Agreement may otherwise be amended by the County in accordance with ~~this~~ Section 87.02. If the Trust Agreement is amended in any way that increases the duties of the Trustees, any Trustee may resign effective immediately by giving written notice to the County.

(c) Any amendment to this Trust Agreement shall be made by executive order of the County Executive, after such amendment is approved by the vote of 2/3 of the Trustees.

(d) No amendment shall make the Trust revocable.

7.03 **8.03 Termination of the Trust Fund or Program.** (a) The Trust shall not terminate until the date on which the Trust corpus is less than One Thousand Dollars (\$1,000.00). Upon termination of the Trust, any assets remaining in the Trust shall be returned to the County.

(b) In the event the Trust is terminated by the County Executive, the Trust may be continued at the direction of the County Executive. In such event, the Trustees shall continue to administer the Trust until all Participants have received payments to which they are entitled and until all other expenses incurred in the operation and administration of the Trust have been paid. Any assets that remain in the Trust after all expenses have been paid, shall be returned to the County.

ARTICLE VIII IX
MISCELLANEOUS

8.01 **9.01 Reliance.** The parties hereto shall be protected in acting upon any notice, resolution, request, consent order, certificate, report, opinion, statement, or other document which they reasonably believed to be genuine and to have been signed by the proper party or parties or by a person or persons authorized to act on its behalf.

8.02 **9.02 Person Dealing with the Trustees.** No person dealing with the Trustees shall be under any obligation to inquire into the validity, expediency, or propriety of any action by the Trustees or of any exercise by it of any of the powers conferred upon it by this Trust Agreement. The execution by the Trustees of any instrument, document, or paper in

connection with the exercise of any of the powers enumerated herein shall, of itself, be conclusive evidence to all persons of the authority of the Trustees to execute the same and to exercise the powers incident thereto.

8.03 **9.03 Advice of Counsel.** If at any time or times a Trustee is in reasonable doubt as to the course which it should follow in any matter relating to the administration of this Trust Agreement, it may request legal counsel to advise it with respect thereto, and (as long as the Trustees has acted in accordance with Section ~~4.08~~**5.03**) it shall be protected in relying upon the advice or direction which may be given it by legal counsel in response to such request.

8.04 **9.04 Anti-Alienation.** No right to claim to, or interest in, any part of the Trust Fund's assets, or any Contributions shall be subject to anticipation, alienation, sale, transfer, assignment, mortgage, pledge, encumbrance, hypothecation, commutation, garnishment, charge, or any other process of any court except as specifically permitted under the Program or this Trust Agreement or required by law. No benefit payable from the Trust Fund to any person shall in any manner be liable for, or subject to, the debts, contracts, liabilities, engagements, or torts of any such person, nor shall it be subject to attachment or legal process for or against such person, except to such extent required by law. Any attempt to anticipate, alienate, sell, transfer, assign, mortgage, pledge, garnish, encumber, charge, or levy against any benefit under the Program or Trust Fund shall be void, except as required by law. No portion of the unpaid Litigation settlement proceeds shall be subject to the bankruptcy estate of any Participant, except as required by law.

8.05 **9.05 Notices.** All orders, requests, directions and instructions of the County to the Trustees shall be in writing, signed by a person authorized to act on its behalf. Unless the Trustees know or have reason to know (through its exercise of their fiduciary duties or otherwise) that the direction constitutes a breach of the County's duties or responsibilities, the Trustees shall act and shall be fully protected in acting in accordance with such orders, requests, directions, and instructions. In the absence of knowledge of, or reason to know, that the direction constitutes such a breach, the Trustees shall be entitled to rely conclusively on such direction, and shall have no further duty to make any investigation or inquiry before acting upon any such direction of the County.

8.06 **9.06 Governing Law.** This Trust Agreement is made in the State of Maryland, and shall be construed in accordance with the laws thereof and applicable federal law.

8.07 **9.07 Invalidity.** In the event any provision of this Trust Agreement shall be held illegal or invalid for any reason, said illegality or invalidity shall not affect the remaining provisions hereof, and this Trust Agreement shall thereafter be construed and enforced as if said illegal or invalid provisions have never been included therein.

[Signatures appear on next page]

IN WITNESS WHEREOF, the County has caused this Trust Agreement to be executed by its duly authorized representative and its seal to be impressed hereon and attested by its duly authorized representative, and the Trustees have caused this Trust Agreement to be duly executed, all as of the day and year first above written.

[SEAL]

ATTEST:

CECIL COUNTY, MARYLAND

By: _____
County Executive

TRUSTEES:

Trustee

Trustee

Trustee

Trustee

Trustee

Trustee

Trustee

EXHIBIT B

**CECIL COUNTY, MARYLAND,
OPIOID LITIGATION SETTLEMENT TRUST FUND
TRUST AGREEMENT**

THIS TRUST AGREEMENT (the “Trust Agreement”) made and entered into by and among CECIL COUNTY, MARYLAND (the “County”), and the party or parties designated by this Trust Agreement as trustees hereunder (together with any successor Trustees hereunder, “Trustees”), effective as of the ____ day of _____, 2024.

RECITALS

WHEREAS, the County initiated litigation in federal court against certain manufacturers and distributors of prescription opioid pharmaceutical products (the “Litigation”); and,

WHEREAS, the Litigation has resulted in a settlement pursuant to which Cecil County, Maryland, will receive monetary disbursements (the “Settlement Funds”) from the manufacturers and distributors who are defendants in the Litigation to address the impacts directly and proximately related to the opioid epidemic, consistent with permitted uses as defined by the National Settlement Agreement, the Maryland State-Subdivision Agreement and Section 7-331(f) of the State Finance and Procurement Articles, as amended from time to time (hereinafter, “permitted uses”) and,

WHEREAS, pursuant to Section 17-102(b)(1) of the Local Government Article of the Annotated Code of Maryland, the trustees in charge of a trust fund account of a political subdivision may invest and reinvest monies under their custody or control as provided by the law enacted by the governing body of the political subdivision; and,

WHEREAS, the County wishes to establish a trust fund and to contribute to the Settlement Funds to the trust fund as assets that shall be held therein, subject to the claims of the County’s creditors in the event of the County’s Insolvency, as herein defined, until utilized to fund qualified programs that provide and support education, prevention, and treatment of opioid abuse and addiction in Cecil County, Maryland, in such manner and at such times as specified in the Trust Agreement; and,

WHEREAS, the Cecil County Council, at the request of the County Executive, has now authorized the establishment of a “Cecil County, Maryland, Opioid Litigation Settlement Trust Fund” (the “Trust Fund”); and,

WHEREAS, by this instrument, the County and the Trust Fund trustees (the “Trustees”) now enter into the Trust Agreement in accordance with the terms and conditions set forth herein; and,

WHEREAS, neither the establishment of the Trust Fund nor the establishment or maintenance of a reserve to provide funding for qualified programs that provide and support education, prevention, and treatment of opioid abuse and addiction in Cecil County, Maryland, shall be construed as creating or evidencing an obligation on the County’s part to maintain or continue its practice of providing such funding or financial support; rather, the County expressly reserves the right to alter, amend, modify, or terminate its practice of providing funding and/or financial support to qualified programs and their beneficiaries.

NOW, THEREFORE, in consideration of the premises and other mutual covenants herein contained, the County and the Trustees agree as follows:

**ARTICLE I
DEFINITIONS AND CONSTRUCTION**

1.01 **Definitions.** For purposes of this Trust Agreement, capitalized terms used herein (including in the Recitals hereto) shall have the meanings set forth as indicated below unless the context clearly requires otherwise:

(a) **“Accounting Year”** shall mean the fiscal year beginning each July 1 and ending each June 30.

(b) **“Code”** shall mean the Internal Revenue Code of 1986, as amended from time to time and all applicable rules and regulations issued thereunder.

(c) **“County”** shall mean Cecil County, Maryland, and any governmental entity that succeeds the County as the sponsor of the Program, whether by operation of law or as a result of a governmental reorganization that causes such successor entity to assume the obligations of the County or by reason of an agreement whereby such successor government entity replaces the County as the sponsor of the Program.

(d) **“County Council”** shall mean the County Council of the County.

(e) **“County Executive”** shall mean the County Executive of the County.

(f) **“Custodian”** shall mean the bank, trust company, or Maryland Local Government Investment Pool as designated by the Trustees from time to time in accordance with Section 7.01.

(g) **“Director of Finance”** shall mean the Director of Finance for the County.

(h) **“Effective Date”** shall mean _____, 2024.

(i) **“Investment Manager”** shall mean any Investment Manager as may be designated by the Trustees from time to time in accordance with Section 5.02.

(j) **“Participant”** shall mean a recipient of funding provided by the Trustees from the Trust Fund that is used to oversee the provision of education, prevention, and treatment of opioid abuse and addiction in Cecil County, Maryland, pursuant to the Program.

(k) **“Program”** shall mean qualified programs or services that address substance use disorders in Cecil County, Maryland.

(l) **“Trust Agreement”** shall mean this instrument, as amended from time to time.

(m) **“Trust”** or **“Trust Fund”** shall mean the Trust Fund established by Section 2.01 of this Trust Agreement and shall include, as of a particular date, all assets of any kind or nature from time to time held by the Trustees pursuant to this Trust Agreement.

(n) **“Trustees”** shall mean the Trustees who are a party to this Trust Agreement, or any successors thereto, as may be acting as Trustees hereunder at the time in question.

(o) **“Grant Administrator”** shall mean the organization, commission or other entity responsible for administration of grant funding as may be distributed by the Trustees annually.

1.02 Plurals and Genders. Where appearing in this Trust Agreement, the masculine gender shall include the feminine and neuter genders, and the singular shall include the plural, and vice versa, unless the context clearly indicates a different meaning.

1.03 Headings and Subheadings. The headings and subheadings in this Trust Agreement are inserted for the convenience of reference only and are only to be ignored in any construction of the provisions thereof.

ARTICLE II
ESTABLISHMENT OF THE TRUST FUND

2.01 Establishment of the Trust Fund. (a) Upon the execution of this Trust Agreement (Effective Date), the Trustees shall establish and maintain a Trust Fund with the Custodian. The name of the Trust Fund shall be the "Cecil County, Maryland, Opioid Litigation Settlement Trust Fund". The Trust Fund shall hold all contributions made pursuant to Section 2.02, together with any income, gains, or profits and taking into account any losses. All contributions made, together with the income therefrom and any other increments thereunder shall be held, managed, and administered by the Trustees pursuant to the terms of this Trust Agreement, without distinction between principal and interest. The Trustees may commingle all contributions and other assets for all purposes consistent with the terms of this Trust Agreement, including, without limitation, investment, accounting, and distributions to Participants.

(b) The Trust hereby established shall be irrevocable.

(c) The Trust is intended to be a grantor trust, of which the County is the grantor within the meaning of subpart E, part I, subchapter J, chapter 1, subtitle A of the Internal Revenue Code of 1986, as amended, and shall be construed accordingly.

(d) The principal of the Trust, and any earnings thereon shall be held separate and apart from other funds of the County and shall be used exclusively for the uses and purposes of Participants and general creditors of the County as herein set forth. Participants shall have no preferred claim on, or any beneficial ownership interest in, any assets of the Trust. Any rights created under the Program and this Trust Agreement shall be mere unsecured contractual rights of Participants against the County. Any assets held by the Trust will be subject to the claims of the County's general creditors under federal and state law in the event of Insolvency, as defined in Section 2.04 herein.

2.02 Contributions. The County shall contribute to and pay to the Trustees annually, or more often as the Director of Finance shall decide, such proceeds as are received as the result of settlements or final judicial/jury awards arising from the Litigation (the "Contributions"). The Trustees shall receive all such Contributions made by the County. However, the Trustees may elect to have all Contributions paid directly to the Trust. This Trust Agreement shall not be construed to obligate any Trustee to administer or otherwise operate a Program.

The County assumes no contractual obligation to continue contributions to the Trust Fund beyond the Contributions. The County reserves the right at any time and for any reason to discontinue the Programs and/or, should Contributions end, to discontinue making contributions

to the Trust Fund. Failure by the County to continue the Programs or to make contributions to the Trust Fund shall not give rise to any liability on its part whatsoever.

2.03 Distributions. The Trustees shall, from time to time make annual distributions out of the Trust Fund to or for the benefit of the Participants in such manner-in such amounts, and for such purposes, as may be specified by the Trustees to the extent that funds are available. The Trustees shall not be liable for any distributions made by it as herein provided. The Trustees shall not be responsible for the adequacy of the Trust Fund to meet and discharge any and all liabilities under the Program.

2.04 County Insolvency. (a) The Trustees shall cease distributions to the County if the County is Insolvent. The County shall be considered "Insolvent" for the purposes of this Trust Agreement if (i) the County is unable to pay its debts as they become due, or (ii) the County is subject to a pending proceeding as a debtor under the United States Bankruptcy Code.

(b) At all times during the continuance of this Trust, as provided in Section 2.01(d) hereof, the principal and income of the Trust shall be subject to claims of general creditors of the County under federal and state law as set forth below.

(1) The County shall have the duty to inform the Trustees in writing of the County's Insolvency. If a person claiming to be a creditor of the County alleges in writing to the Trustees that the County has become Insolvent, the Trustees shall determine whether the County is Insolvent and, pending such determination, the Trustees shall discontinue distributions to the County.

(2) Unless the Trustees have actual knowledge of the County's Insolvency, or have received notice from the County or a person claiming to be a creditor alleging that the County is Insolvent, the Trustees shall have no duty to inquire whether the County is Insolvent. Any such actual knowledge of the County's Insolvency known by one Trustee shall not be imputed to any other Trustee. The Trustees may in all events rely on such evidence concerning the County's solvency as may be furnished to the Trustees and that provides the Trustees with a reasonable basis for making a determination concerning the County's solvency.

(3) If at any time the Trustees have determined that the County is Insolvent, the Trustees shall discontinue distributions to the County and shall hold the assets of the Trust for the benefit of the County's general creditors. Nothing in this Trust Agreement shall in any way diminish any rights of Participants to pursue their rights as general creditors of the County with respect to payments due under the Programs or otherwise.

(4) The Trustees shall resume distributions to the County in accordance with the Section 2.03 of this Trust Agreement only after the Trustees have determined that the County is not Insolvent (or is no longer Insolvent).

(c) Provided that there are sufficient assets, if the Trustees discontinue distributions to the County from the Trust pursuant hereto and subsequently resume such distributions, the first payment following such discontinuance shall include the aggregate amount of all payments due to Participants from the County during any such period of discontinuance.

2.05 Payments to the County. Except as provided in Section 8.03 hereof, the County shall have no right or power to direct the Trustees to return to the County or divert to others any of the Trust assets before all payments have been made to the Participants pursuant to the terms of the Programs.

ARTICLE III GRANT ADMINISTRATOR

3.01 Grant Administrator. The Trustees shall appoint a Grant Administrator for the Trust Fund. The Grant Administrator shall have authority to engage with Participants to establish a process by which Programs may be funded through the Trust. The Grant Administrator shall be responsible for ensuring that the Programs satisfy State Finance and Procurement Article Section 7-331, and that funds are allocated in accordance with the National Settlement Agreement, Maryland State-Subdivision Agreement, and the identified permitted uses therein. The Trustees and the Grant Administrator shall execute a contract setting forth the rules and regulations by which the Grant Administrator shall abide. The Grant Administrator shall be reviewed annually by the Trustees for performance of duties.

ARTICLE IV TRUSTEES

4.01 Appointment of Trustees. The Trustees hereunder shall consist of (1) County Executive of the County, or his or her designee, (2) the Director of Finance of the County, or his or her designee, (3) the State's Attorney, or his or her designee, (4) the Director of Community Services, or his or her designee, (5) the Director of Emergency Services, or his or her designee, (6) the Cecil County Sheriff, or his or her designee, (7) the Chief Health Officer for Cecil County, or his or her designee, and (8) The County Council President, or his or her designee on the Council, serving as an *ex officio* Trustee.

4.02 Organization of Trustees. The Trustees shall annually elect one of its members as chairman and another as vice-chairman.

4.03 Acceptance of Trusteeship. (a) The initial Trustees shall immediately meet and sign this Trust Agreement which establishes the Trust Fund. The Trustees, by affixing their signature at the end of this Trust Agreement, agree to accept the trusteeship set forth in this Trust Agreement, to administer the affairs of the Trust with care, skill, prudence, and diligence and to act in such a capacity strictly in accordance with the provisions of the Program and this Trust Agreement.

(b) Each successor Trustee shall sign a certificate that states that the Trustee accepts the trusteeship set forth in this Trust Agreement and will administer the affairs of the Trust with care, skill, prudence, and diligence and act in such a capacity strictly in accordance with the provisions of the Program and this Trust Agreement. Any person duly appointed as a successor Trustee shall immediately upon his or her acceptance in writing of the terms of this Trust Agreement be vested with all rights, powers, and duties of a Trustee. No successor Trustee shall have any obligation or liability with respect to the acts or omissions of his predecessor.

4.04 Quorum; Actions by the Trustees. (a) Each Trustee shall be entitled to one vote.

(b) A majority of all Trustees shall constitute a quorum for purposes of transacting any business, executing any power or performing any act or duty.

(c) Except as expressly provided herein, any action of the Trustees may be taken by the affirmative vote of a majority of all of the Trustees. Action by the Trustees may also be taken by them without a meeting, by written action, conference call, or electronic or other means; provided, however, that in such cases, there shall be unanimous concurrence by all of the Trustees.

4.05 Execution of Documents. The Trustees may authorize in writing one or more Trustees to execute instruments on their behalf, provided that such authorization specifically describes the type of instrument that may be so executed, and the manner of such notice or instrument has been duly authorized and is binding on the Trust Fund and on the Trustees.

4.06 Rules and Regulations. The Trustees may, from time to time, establish rules and regulations for the administration of the Trust Fund and for the transaction of its business. Any meetings of the Trustees shall be governed by Roberts Rules of Order.

ARTICLE V DUTIES AND POWERS OF THE TRUSTEES

5.01 General Powers of the Trustees.

(a) The Trustees shall have all powers necessary or desirable to perform properly the duties set forth herein.

(b) In extension and not in limitation of the powers given them by law or by other provisions of this Trust Agreement, the Trustees shall have the following powers with respect to the Trust Fund:

(i) To invest and reinvest the Trust Fund without the distinction between principal and income, in such common stocks, preferred stocks, bonds, notes, debentures, mortgages, certificates, or other securities, investments, or real or personal property of any kind, or part interests therein, as they, or any Investments Manager, they shall contract within the manner provided herein, may determine, including purchase and lease-back transactions, and investments in mutual funds (open-ended or otherwise);

(ii) To enter into any and all contracts and agreements for carrying out the terms of this Trust Agreement and for the administration of the Trust Fund and to do all the acts as they, in their discretion, may deem necessary and advisable;

(iii) To pay out of the Trust Fund all real and personal property taxes, income taxes, and other taxes of any and all kinds levied or assessed under existing or future laws upon or in respect to the Trust Fund or any money, property, or securities forming a part thereof;

(iv) To hold in uninvested cash without any liability for interest thereon such sums as they deem necessary or advisable for the requirements of the Trust Fund;

(v) To sell, exchange, convey, transfer, lease for any period, pledge, mortgage, grant options, contract with respect to, or otherwise encumber or dispose thereof, at public or private sale, for cash or upon credit, or partly for both, any property of the Trust Fund and no person dealing with the Trustees shall be bound to see to the application of the purchase money or to inquire into the validity of any such sale or other disposition, except as otherwise provided by law;

(vi) To give general or specific proxies or powers of attorney with or without power of substitution;

(vii) To vote in person or by proxy on any stocks, bonds, or other securities, or otherwise consent to or request any action on the part of the issuer;

(viii) To exercise any options pertinent to any stocks, bonds, or other securities for the conversion thereof into other stocks, bonds, or securities, or to deposit them in any voting

trust or with any protective or like committee, or with a trustee or depositaries designated thereby, or to exercise any rights to subscribe for additional stocks, bonds, or other securities or to make any and all necessary payments therefor, and to join and participate in, or to dissent from and oppose, any reorganization, recapitalization, consolidation, liquidation, sale or merger of corporations or properties in which they may be interested as trustees, upon such terms and conditions as they may deem wise;

(ix) To register any securities or other property in the name of the Trust or in the name of its nominee, with or without the additions of the words indicating that such securities are held in fiduciary capacity, but the books and records of the Trustees shall at all times show that all such investments are part of the Trust Fund;

(x) To retain, manage, operate, repair, improve, partition, dedicate, or otherwise deal with any real estate held by them;

(xi) To form a corporation or corporations under the laws of any jurisdiction or participate in the forming of any such corporation or corporations or acquire an interest in or otherwise make use of any corporation or corporations already formed, for the purpose of investing in and holding title to any property, but only as approved by the County on a specific case-by-case basis; and,

(xii) To make, execute, acknowledge, and deliver any and all deeds, leases, mortgages, assignments, documents of transfer and conveyance, and any and all other instruments that may be necessary or appropriate to carry out the powers herein granted.

5.02 Investments. (a) The Trustees may enter into a contract or contracts with one or more Investment Managers with respect to investment of the Trust Fund. Any such contract may delegate to such Investment Managers the full investment powers and duties of the Trustees with respect to all or a specified portion of the Trust Fund, the assets of which shall be separately identified in such contract. Any such contract may give such Investment Managers full and complete discretion with respect to investment of the assets of the Trust Fund specified therein, without prior approval by, or notification of, the Trustees, or such lesser discretion as may be specified in such contract. Any such contract may provide for the investment of a specified portion of the Trust Fund in a certain type of property only, such as (but without limitation) common stocks, bonds, or real estate, with the specific investments to be in the sole discretion of the Investment Managers, without the prior approval of, or notification to, the Trustees, or such lesser discretion as may be specified in such contract. Where any such contract is with respect to only a portion of the assets of the Trust Fund and specifies the type of property to be invested in, the Investment Managers shall only be responsible for selecting proper individual investments within the specified category of property, and shall not be responsible for selecting proper diversification of investments of the Trust Fund as a whole, nor for anything but its failure to

properly invest the Trust Fund within the scope of the discretion provided for in the contract. Any such contract may delegate to the Investment Managers any of the powers or discretion conferred on the Trustees under this Trust Agreement and may provide that the Investment Managers shall have custody of and control of the assets of the Trust Fund subject to investment management pursuant to such contract.

(b) In their discretion and to the extent they deem it wise, beneficial or necessary, the Trustees may appoint one or more banks or trust companies to be designated as "Corporate Trustee", and to enter into and execute a trust agreement or trust agreements with such banks or trust companies, to provide for the investment and reinvestment of assets of the Trust Fund, with such other provisions incorporated therein as may be deemed desirable in the Trustees' sole discretion for the property management of the Trust Fund, and upon execution to convey and transfer to such Corporate Trustee any assets of the Trust Fund and without limit with respect to the powers which the Trustees may grant to such Corporate Trustee, in agreement, to the extent permitted by law. The Trustees shall be forever released and discharged from any responsibility or liability with respect to any assets which they may convey to such Corporate Trustee.

(c) Notwithstanding any other provision of this Trust, the Trustees may invest assets of the Trust Fund in any common, collective, or commingled investment fund or funds, including common and group trust funds presently in existence or hereafter established which meet the requirements set forth in subsection (d) and are maintained by a bank or trust company supervised by a state or federal agency, notwithstanding that the bank or trust company is an Investment Manager or is otherwise a party-in-interest of the Program. The assets invested shall be subject to all the provisions of the instruments establishing such funds, as amended from time to time. Such instruments of group trusts, as amended from time to time, are hereby incorporated and made a part of this Trust as is fully set forth herein. The combining of money and other assets of this Trust with money and other assets of other trusts and accounts in such fund or funds is specifically authorized. During such period of time as an investment through any such medium shall exist the Declaration of Trust of such fund shall constitute a part of this Trust Agreement.

(d) All funds contributed to the Trust and all funds accrued from the investment of any such funds that are on hand at any time and are not necessary for immediate payment for the Programs shall be invested in accordance with the fiduciary standards established by 17-204 of the Local Government Article of the Annotated Code of Maryland, or applicable successor provisions.

(e) All expenses in connection with the investment of the Trust Fund (including brokerage costs, Federal and State transfer taxes, shipping expenses, and charges of correspondent banks) and any income or other taxes of any kind whatsoever which may be levied or assessed upon or in respect of the Trust Fund shall be paid out of the Trust Fund.

5.03 Engagement of Professionals. The Trustees may employ and determine the compensation and other terms of engagement of legal counsel, accountants, brokers, actuaries, and other agents and provide for such clerical, accounting, actuarial, and other services as the Trustees may deem advisable to perform their duties under this Trust Agreement. The Trustees may terminate any such service provider in accordance with the terms of such service provider contract. All compensation and expenses of such professionals shall be paid from the Trust Fund.

5.04 Investment Policy Statement. The Trustees shall approve and continuously maintain an Investment Policy Statement for use in the investment of Trust assets. Within the scope of the Investment Policy Statement, the Trustees may make reasonable restrictions relating to the investment or reinvestment of Trust Fund assets pursuant to Cecil County Code, Section 56.

5.05 Settlement of Claims. The Trustees shall have the power and authority to settle, compromise, or submit to arbitration any claims, debts, or damages due or owing to or from the Trust Fund; to commence or defend suits or legal or administrative proceedings whenever, in its judgment, any interest of the Trust Fund so requires; and to represent to the Trust Fund in all suits or legal or administrative proceedings in any court of law or equity or before any other body or tribunal. The Trustees shall inform the County as soon as possible about any such claims, debts, or damages, and shall fully cooperate with the County with respect to any suits or legal or administrative proceedings that result from or arise out of such claims, debts, or damages.

5.06 Accounting.

(a) The Trustees, by and through the Director of Finance, shall keep appropriate and accurate accounts of, and records reflecting all transactions concerning the Trust Fund, including but not limited to, Contributions, gains, losses, expenses, and distributions.

(b) Except as otherwise ordered by a court having jurisdiction, no person may require an accounting by the Trustees.

(c) Notwithstanding anything in this Trust Agreement to the contrary, the Trustees (and an individual Trustee shall have the right upon termination of his or her service for any reason) shall have the right at any time to petition any appropriate court for a settlement of the Trust Fund's accounts or for the court's instructions in executing the Trustees' obligations under the Trust Fund created by this Trust Agreement.

5.07 Compensation. No compensation shall be paid to the Trustees for services provided under this Trust Agreement. The Trustees shall be paid such expenses that are agreed to, from time to time, by a majority vote of the Trustees.

5.08 Fiduciary Standards. The Trustees (and any person or entity to which the Trustees shall delegate any duties) including the Investment Managers shall discharge their duties under this Trust Agreement solely in the interest of the Participants and Beneficiaries of the Program and in accordance with governing state and federal law and the terms of the Program and this Trust Agreement. Such duties shall be discharged for the exclusive purpose of providing funding to the Participants for the provision of the Programs. In addition, the Trustees shall discharge their duties in accordance with the fiduciary standards established by 17-204 of the Local Government Article of the Annotated Code of Maryland, or successor provisions.

5.09 Allocation of Responsibilities. The Trustees may allocate fiduciary and Trustee responsibilities and various administrative duties and may delegate, in their sole discretion and consistent with applicable laws, such responsibilities and duties to any County officer or employee, or any board or committee established by the Board whom they deem appropriate. The Trustees will not be deemed responsible for any errors or omissions of individuals to whom such responsibilities or duties have been properly allocated or delegated.

5.10 Limitation on Liability.

(a) A Trustee:

(i) shall not be responsible for any act or omission, unless such act or omission of the Trustee is a breach of the fiduciary standards set forth in Section 5.08;

(ii) shall not be responsible for any act or omission of any accountant, counsel, or agent that is selected and monitored in accordance with the Trustee's fiduciary duty pursuant to Section 5.08; and

(b) The Trustees shall not be liable for the making, retention, or sale of any investment or reinvestment made by them, or originally received by them, as herein provided, nor for any expense or liability hereunder, nor for any loss to or diminution of the Trust Fund, unless due to arising from their own willful or intentional malfeasance or misfeasance.

(c) The Trustees shall not be liable as a result of the exercise or non-exercise of any power or discretion given to them in this Trust Agreement and delegated by them in writing to any Investment Managers with which they may contract for the investment management of any portion of the Trust Fund. The Trustees shall not be liable as a result of any specific investment of the property of the Trust Fund made by any such Investment Managers, but they shall be responsible for making a periodic review, at least as often as annually, of the investment performance of such Investment Managers, to determine whether such performance has been

prudent and whether to continue such contract or to make other provisions for investment of the Trust Fund. If the Trustees contract with a single Investment Manager for the investment management of the entire Trust Fund on a completely discretionary basis, both as to types or categories of investment and selection of specific investments, the Trustees shall be responsible only for making a periodic review as described in the last preceding sentence.

(d) The Trustees shall have no responsibility for the accuracy of any information furnished to them by the County. To the extent that this Trust Agreement directs the Trustees to act or refrain from acting as directed by the County, or some third party, the County and the Trust Fund shall hold the Trustees harmless from any and all liability or expense that the Trustees may incur from acting or refraining from acting in accordance with such direction.

5.11 Indemnification. The County shall indemnify the Trustees for any claim against the Trustees or any individual trustee for any action made in good faith and without gross negligence. The County or the Trustees may purchase fiduciary insurance to protect the Trustees, but the County's obligation to indemnify the Trustees shall not be limited by such insurance policy. The Trustee's duties under this Trust Agreement shall be treated as official duties, and the Trustee shall be entitled to relief from liability and defense, to the same extent as provided for any government officer or employee in the conduct of his or her official duties.

5.12 No Bond or Security Required. The Trustees shall not be required to give any bond or other security for the faithful performance of their duties hereunder, unless otherwise required by law.

5.13 Conflicts of Interest.

(a) Except as otherwise provided in this Section, the Trustees must not:

- (i) be a party, in an individual capacity, to any transaction involving the assets of the Trust Fund;
- (ii) use the gains or profits of the Trust Fund for any purpose except to make investments or payments that are authorized by the Trust Agreement;
- (iii) deal with the assets of the Trust Fund for their own personal interest or account; or
- (iv) act in any transaction involving the Trust Fund on the behalf of a party whose interests are adverse to the interests of the Trust Fund, Participants, or Beneficiaries.

(b) The Trustees shall keep all information regarding patients of Participants confidential except to the extent necessary to fulfill their duties and obligations under this Trust Agreement or as otherwise required by law.

ARTICLE VI REPLACEMENT OF TRUSTEES

6.01 Replacement of Trustees. Replacement of Trustees shall be confirmed by an affirmative 2/3 vote of the Trustees.

6.02 Transfer of Trust Fund. In the event that all of the Trustees are replaced at one time, the Trustees shall take all necessary and appropriate steps to transfer their successor Trustees the entire Trust Fund as soon as possible. The Trustees may undertake a reasonable accounting of the Trust Fund prior to such transfer but such accounting shall not cause unreasonable delay in any transfer of the Trust Fund.

6.03 Survival of Trust Fund. The replacement of any or all of the Trustees shall not result in the termination of this Trust Agreement. A successor Trustee shall have the same powers and duties as those herein conferred upon the Trustees.

6.04 Resignation of the Trustees. The Trustees may resign at any time by giving 60 days advance written notice to the Chairman.

ARTICLE VII CUSTODIAN

7.01 Custodian. The Trustees shall appoint a Custodian for the Trust Fund. The Custodian shall have custody of all cash, assets, and securities of the Trust Fund. The Investment Managers are authorized to give instructions to the Custodian as to deliveries of securities and payments of cash for the payment of securities and as otherwise provided in this Agreement. The Investment Managers shall not take possession of or act as custodian for the cash, securities, and other assets of the Trust Fund and shall have no responsibility in connection therewith. The Trustees may terminate the Custodian Agreement, and the Custodian may resign (in either case in accordance with the Custodian Agreement) and the Trustees may enter into a new agreement with a new custodian.

**ARTICLE VIII
AMENDMENTS TO THIS TRUST AGREEMENT
AND TERMINATION OF THE TRUST**

8.01 Terms of the Trust Agreement. Except as provided in Section 8.03, this Trust Agreement shall continue as long as the Trust is in full force and effect. If the Trust ceases to be in full force and effect, this Trust Agreement shall thereupon terminate unless expressly extended by the County.

8.02 Amendment of the Trust Agreement.

(a) Any and all amendments to this Trust Agreement which may be required for the purpose of maintaining the Trust's status as a grantor trust and as tax exempt under the Code may be made retroactively to the extent permitted by law.

(b) This Trust Agreement may otherwise be amended by the County in accordance with Section 8.02. If the Trust Agreement is amended in any way that increases the duties of the Trustees, any Trustee may resign effective immediately by giving written notice to the County.

(c) Any amendment to this Trust Agreement shall be made by executive order of the County Executive, after such amendment is approved by the vote of 2/3 of the Trustees.

(d) No amendment shall make the Trust revocable.

8.03 Termination of the Trust Fund or Program. (a) The Trust shall not terminate until the date on which the Trust corpus is less than One Thousand Dollars (\$1,000.00). Upon termination of the Trust, any assets remaining in the Trust shall be returned to the County.

(b) In the event the Trust is terminated by the County Executive, the Trust may be continued at the direction of the County Executive. In such event, the Trustees shall continue to administer the Trust until all Participants have received payments to which they are entitled and until all other expenses incurred in the operation and administration of the Trust have been paid. Any assets that remain in the Trust after all expenses have been paid shall be returned to the County.

**ARTICLE IX
MISCELLANEOUS**

9.01 Reliance. The parties hereto shall be protected in acting upon any notice, resolution, request, consent order, certificate, report, opinion, statement, or other document which they

reasonably believed to be genuine and to have been signed by the proper party or parties or by a person or persons authorized to act on its behalf.

9.02 Person Dealing with the Trustees. No person dealing with the Trustees shall be under any obligation to inquire into the validity, expediency, or propriety of any action by the Trustees or of any exercise by it of any of the powers conferred upon it by this Trust Agreement. The execution by the Trustees of any instrument, document, or paper in connection with the exercise of any of the powers enumerated herein shall, of itself, be conclusive evidence to all persons of the authority of the Trustees to execute the same and to exercise the powers incident thereto.

9.03 Advice of Counsel. If at any time or times a Trustee is in reasonable doubt as to the course which it should follow in any matter relating to the administration of this Trust Agreement, it may request legal counsel to advise it with respect thereto, and (as long as the Trustees have acted in accordance with Section 5.03 it shall be protected in relying upon the advice or direction which may be given it by legal counsel in response to this request.

9.04 Anti-Alienation. No right to claim to, or interest in, any part of the Trust Fund's assets, or any Contributions shall be subject to anticipation, alienation, sale, transfer, assignment, mortgage, pledge, encumbrance, hypothecation, commutation, garnishment, charge, or any other process of any court except as specifically permitted under the Program or this Trust Agreement or required by law. No benefit payable from the Trust Fund to any person shall in any manner be liable for, or subject to, the debts, contracts, liabilities, engagements, or torts of any such person, nor shall it be subject to attachment or legal process for or against such person, except to such extent required by law. Any attempt to anticipate, alienate, sell, transfer, assign, mortgage, pledge, garnish, encumber, charge, or levy against any benefit under the Program or Trust Fund shall be void, except as required by law. No portion of the unpaid Litigation settlement proceeds shall be subject to the bankruptcy estate of any Participant, except as required by law.

9.05 Notices. All orders, requests, directions, and instructions of the County to the Trustees shall be in writing, signed by a person authorized to act on its behalf. Unless the Trustees know or have reason to know (through its exercise of their fiduciary duties or otherwise) that the direction constitutes a breach of the County's duties or responsibilities, the Trustees shall act and shall be fully protected in acting in accordance with such orders, requests, directions, or instructions. In the absence of knowledge of, or reason to know, that the direction constitutes such a breach, the Trustees shall be entitled to rely conclusively on such direction, and shall have no further duty to make any investigation or inquiry before acting upon any such direction of the County.

9.06 Governing Law. This Trust Agreement is made in the State of Maryland, and shall be construed in accordance with the laws thereof and applicable federal law.

9.07 Invalidity. In the event any provision of this Trust Agreement shall be held illegal or invalid for any reason, said illegality or invalidity shall not affect the remaining provisions hereof, and this Trust Agreement shall thereafter be construed and enforced as if said illegal or invalid provisions have never been included therein.

[Signatures appear on the next page.]

IN WITNESS WHEREOF, the County has caused this Trust Agreement to be executed by its duly authorized representative and its seal to be impressed hereon and attested by its duly authorized representative, and the Trustees have caused this Trust Agreement to be duly executed, all as of this day and year first above written;

BE IT FURTHER AFFIRMED, the Trustees listed below, by affixing their signature hereon, agree to accept the trusteeship set forth in this Trust Agreement, and to administer the affairs of the Trust with care, skill, prudence, and diligence.

[SEAL]
ATTEST:

CECIL COUNTY, MARYLAND

By: _____
County Executive

TRUSTEES:

Trustee

Trustee

Trustee

Trustee

Trustee

Trustee

Trustee