IN THE MATTER OF

BEFORE THE CECIL COUNTY

THE APPLICATION OF

**BOARD OF APPEALS** 

RENEE S. LUTHER

CASE NO.: 3580

d/b/a EXTREME DREAM BED & BREAKFAST

(Special Exception - NAR)

## <u>OPINION</u>

Application of Renee S. Luther, d/b/a Extreme Dream Bed & Breakfast ("Luther" or the "Applicant"), for renewal of a special exception to operate a bread and breakfast at 33 Rolling Hills Ranch Lane, Port Deposit, Maryland 21904, which is designated as Parcel 9 on Tax Map 22, in the Seventh Election District of Cecil County (the "Property"), in an area presently zoned Northern Agricultural Residential ("NAR"). The property is owned by Renee S. Luther.

This application is brought under the provisions of Article V, Part III, Section 84, and Section 54.4 Table of Permissible Uses 3.07.200 of the Ordinance, which permit a bed and breakfast as a special exception in the NAR zone provided that:

- (a) One off street parking space shall be provided for each guest room and shall be located at the rear of the site as much as possible.
  - (b) Parking areas shall be adequately screened from adjacent properties.
  - (c) The establishment shall be owner or manager occupied and managed.
- (d) The facility may provide food and beverages (both non-alcoholic and alcoholic) to transient guests as breakfast, or in conjunction with weddings, business meetings, and conferences.

Article XVII, Part II, Section 311 of the Ordinance specifies that no special exception shall be approved by the Board of Appeals after considering all facts in the case unless the following findings are made:

- 1. Such use or any operations thereto will not be detrimental to or endanger the public health, safety, or general welfare.
- 2. The use will not be unduly injurious to the peaceful use and enjoyment of other property in the neighborhood, nor substantially diminish or impair property values in the neighborhood.
- 3. The establishment of the use will not impede the normal and orderly development and improvement of the surrounding property for uses permitted in the zone.
- 4. The use will not, with respect to existing development in the area and development permitted under existing zoning, overburden existing public facilities, including schools, police and fire protection, water and sewer, public road, storm drainage, and other public improvements.
- 5. The use shall not adversely affect critical natural areas or areas of ecological importance.
- 6. The use shall, in all other respects, conform to the applicable regulations of the zone in which it is located.
- 7. That the particular use proposed at the particular location proposed, would not have any adverse effect above and beyond those inherently associated with such special exception use irrespective of its location in the zone. (*Schultz v. Pritts*, 291 MD. 1)
- 8. That adequate measures have been or will be taken to provide ingress and egress so designed as to minimize traffic congestion in the public streets.

9. That the proposed special exception is not contrary to the objectives of the current Comprehensive Plan for the County.

The Applicant desires to renew her special exception on its property. The Applicant appeared before the Board with her attorney, Karl Focker, Esquire, and presented evidence and testimony demonstrating that she currently uses the Property as a bed and breakfast, and that she is the operator of the B & B. The Applicant is a former beneficiary of Extreme Home Make Over, and is seeking sources of revenue and income to offset taxes assessed on the Property. In addition to the bed and breakfast, the Applicant operates a non-profit therapeutic riding program called Freedom Hills on the Property; Freedom Hills is in its 35th year of operation. The Applicant's B & B has been open since 2011, and has had 7 guests since April, 2011. The Applicant will not be making any changes to the Property, with the exception that she will be replacing the existing sign. The Applicant presented testimony that there will be no impact on the peaceful use and enjoyment of other properties in the vicinity, and that her guests frequent other local businesses, especially for dinner. The Applicant testified that she has had no complaints from the owners or tenants of neighboring properties.

No one spoke for or against the application.

Clifford Houston, Cecil County Department of Planning and Zoning, testified that the Planning Commission recommended approval of the application for as long as Renee Luther owns the Property and operates the bed and breakfast.

From the evidence, the Board makes the following findings of facts pursuant to the requirements of Section 311:

- 1. That renewing the special exception will not be detrimental to or endanger the public health, safety, or general welfare. The applicant has used the property as a bed and breakfast, under special exception from this Board, for several years without complaint from neighbors, without traffic problems, and without undue burden upon emergency services. The Applicant has operated a 501(c)(3) non-profit on the Property for 35 years, and is by all accounts a responsible and community oriented business owner.
- 2. That there was no evidence indicating that the use will be unduly injurious to the peaceful use and enjoyment of other property in the neighborhood, nor was there any evidence to demonstrate that such use will substantially diminish or impair property values in the neighborhood. The Board finds that the Applicant's B & B is sublime, has elicited no complaints from neighbors, and enhances other local businesses, particularly dinner establishments. The Applicant has used the Property for the operation of Freedom Hills for 35-years, and the B & B is in harmony with both that use, as well as the surrounding properties. As noted above, the Applicant has used the Property as a bed and breakfast, under special exception from this Board, for several years without complaint from neighbors, issues with traffic, or undue impact on emergency services.
- 3. That there was no evidence indicating that normal and orderly development and improvement of the surrounding properties will be impeded by the proposed use.
- 4. That there was no evidence indicating that the use will, with respect to existing development in the area and development permitted under existing zoning, overburden existing public facilities, including schools, police and fire protection, water

and sewer, public road, storm drainage, and other public improvements. As set forth above, the Applicant has used the Property as a bed and breakfast, under special exception from this Board, for several years without complaint from neighbors, issues with traffic, or undue impact on emergency services.

- 5. The continued use will not adversely affect critical natural areas or areas of ecological importance. The Property is not in the critical area or the critical area buffer.
- 6. The continued use will, in all other respects, conform to the applicable regulations of the zone in which it is located. The Board finds that the Applicant meets all supplemental conditions under Section 84, specifically:
- (a) That one off street parking space is provided for each guest room, and that parking is located at the rear of the site as much as possible.
  - (b) That parking areas are adequately screened from adjacent properties.
- (c) That the B & B is owned by the Applicant, and is occupied or managed by the Applicant.
- 7. That the particular use proposed at the particular location proposed, will not have any adverse effect above and beyond those inherently associated with such special exception use irrespective of its location in the zone. (*Schultz v. Pritts*, 291 MD. 1).
- 8. That adequate measures have been or will be taken to provide ingress and egress so designed as to minimize traffic congestion in the public streets. The bed and breakfast serves a low volume of patrons, and provides ingress and egress that is sufficient for guests of the B & B. The Property is located on a County roadway, and

there is no evidence that operations of the B & B have resulted in congestion on the County roads.

9. That the proposed special exception is consistent with the objectives of the current Comprehensive Plan for the County. The purpose of the NAR is to maintain the existing rural character of the County by encouraging the continuation of agricultural and forestry uses. The NAR is intended to prevent premature urbanization in areas where planned public facilities will only meet rural needs. The Applicant has operated Freedom Hills, a therapeutic riding program, for 35 years. That agricultural use is consistent with the purpose of the NAR. The Applicant's additional use of the Property as a bed and breakfast enhances the agricultural use for therapeutic riding, and offers the community a retreat in a rural atmosphere that is consistent with the existing rural character of the County.

For the reasons stated, by unanimous vote, the Board is satisfied that the requirements of Sections 84, 54.4 sub-part 3.07.200, and 311, along with *Schultz v. Pritts*, 291 Md. 1 (1981) have been met, and the application is **APPROVED FOR AS LONG AS RENEE S. LUTHER OWNS THE PROPERTY AND OPERATES THE BED AND BREAKFAST.** 

Date

William W. Jeans, Jr., Acting Chairperson

## **BOARD OF APPEALS APPLICATION** MEET. MONTH: FILE NO.\_ 3580 CECIL COUNTY, MARYLAND RECEIVED THIS REQUEST IS FOR: ATE FILED: SPECIAL EXCEPTION RENEWAL AMOUNT PD: SPECIAL EXCEPTION 0 4 2012 CCEPTED BY: VARIANCE APPEAL CECIL COUNTY OFFICE OF PLANNING & ZONING A. APPLICANT INFORMATION B. PROPERTY OWNER INFORMATION PROPERTY OWNER NAME - PLEASE PRINT CLEARLY PROPERTY OWNER SIGNATURE 07011288 2. PROPERTY INFORMATION ACCT. NUMBER ELECTION DIST. PROPERTY ADDRESS 59.69 NAR 22 #ACRES TAX MAP # PARCEL BLOCK ). PURPOSE OF APPLICATION - Indicate reasons why this application should be granted. (attach separate sheet if 2. On an attached sheet, PLEASE submit a sketch of the property indicating the proposed project. Show distances from the front, side and rear property lines and the dimensions of the project. : LAND USE DESIGNATION YES Is property in the Critical Area? If yes, Pertinent provision of the Chesapeake Bay Critical Area Program: YES Is property in the 100 year Floodplain? YES Is property an Agricultural Preservation District? If property is located in the Critical Area, all provisions and requirements must be met as outlined in Article XVII, Part I, II & III of the Zoning Ordinance. :. PROVISION OF ZONING ORDINANCE: I. SPECIAL EXCEPTION RENEWAL - PREVIOUS FILE NO. & CONDITIONS FOR APPROVAL: 3494 . SPECIAL EXCEPTION FOR A MANUFACTURED HOME - Please fill out the following information: If yes, distance: Will unit be visible from the road? If yes, distance: Will unit be visible from adjoining properties?

Size/Model/Year of Unit

Distance to nearest manufactured home:

Number of units on property at present time;

Revised 9/08-gd

**Exempt Class:** 

Go Ba Maryland Department of Assessments and Taxation View N Real Property Data Search (vw3.1A) New Sea CECIL COUNTY GroundRent R GroundRent R

| Account Identifier:  |                                      | District - 07 Acco  | ount Number    | - 011288  |                                  |                  |  |
|--|--------------------------------------|---|----------------|---|----------------------------------|------------------|--|
|  |                                      |   | Owner Info     | mation  |                                  |                  |  |
| Mailing Address: 33 RO                                       |                                      | ER RENEE MICHELLE<br>LLING HILLS RANCH LN<br>DEPOSIT MD 21904-1257                            |                | Use:<br>Principal Residence:<br>Deed Reference: |                                  |                  | AGRICULTUR<br>YES<br>1)/02415/0049<br>2) |
|  |                                      | Loca  | tion & Structu | re Informatio                                   | n                                |                  |  |
| Premises Address<br>33 ROLLING HILLS R<br>PORT DEPOSIT 21904 |                                      | <b>Legal Description</b> PARCEL A - 59.694 AC 33 ROLLING HILLS RANCH OFF ROCK RUN ROAD        |                |   |                                  |                  |  |
|  | Parcel Sub Distr<br>0009             | ict Subdivision<br>0000   | Section        | Block   | Lot Assessm<br>A 3               | ent Area         | Plat No:<br>Plat Ref:                    |
| Special Tax Areas  | Town<br>Ad Valorem<br>Tax Class      | NONE<br>7   |                |   |                                  |                  |  |
| Primary Structure I<br>2007                                  | Built                                | Enclosed Area<br>7,443 SF   |                | Property Land Area<br>59.6900 AC                |                                  |                  | County Use                               |
| Stories Basemer<br>2.0000000 NO                              | <b>11 Type</b><br>Standard Uni       | Exterior<br>IT STONE  |                |   |                                  |                  |  |
|  |                                      |   | Value Infor    | mation  |                                  |                  |  |
| Y 3  | Base Value                           | As Of As Of As Of PREFERENTIAL LAND V<br>01/01/2012 07/01/2011 07/01/2012 INCLUDED IN LAND VA |                |   |                                  |                  |  |
| Land Improvements:   | 123,100<br>946,700                   | 103,000<br>870,400  |                |   |                                  |                  |  |
| Total:<br>Preferential Land:                                 | 1,069,800<br>11,300                  | 973,400   | 1,069,900      | 973,400<br>11,300                               |                                  |                  |  |
|  |                                      |   | Transfer Info  | rmation   |                                  |                  |  |
| ,  | HOWARD JOSEPH-LIF<br>MS LENGTH OTHER | E ESTATE  |                | Date:<br>Deed1:                                 | 10/04/2007<br>WLB /02415/ 00495  | Price:<br>Deed2: | \$0                                      |
|  |                                      |   |                | Date:<br>Deed1:                                 | 12/18/2006<br>WLB /02263/ 0046   | Price: 5 Deed2:  | \$0                                      |
| Seller:<br>Type:   |                                      |   |                | Date:<br>Deed1:                                 |                                  | Price:<br>Deed2: |  |
|  |                                      |   | Exemption Inf  | ormation  |                                  |                  |  |
| Partial Exempt Assessments County State Municipal            |                                      |   |                | Class<br>000<br>000<br>000                      | 07/01/20<br>0.00<br>0.00<br>0.00 | 11               | 07/01/2012<br>0.00<br>0.00<br>0.00       |
| Tax Exempt:  |                                      |   |                | -   | ·····                            | ial Tax Reca     |  |

AGRICULTURAL TRANSFER TAX

