President Mark H. Guns, District 1
President Mark H. Guns, District 5
mmissioner Rebecca J. Demmler, District 2
commissioner Brian Lockhart, District 3
Commissioner Wayne L. Tome, Sr., District 4



Alfred C. Wein, Jr. County Administrator 410-996-5203

Cecil County Information 410-996-5200 410-658-4041

CECIL COUNTY GOVERNMENT

129 East Main Street Elkton, MD 21921

6 September 2007

W. Earl Simmers Gilpin Falls Covered Bridge Committee 99 Simmers Road Rising Sun, Maryland 21911

RE: Historic Designation - Gilpin Falls Covered Bridge

Dear Mr. Simmers:

I am pleased to inform you that the Board of County Commissioners, at their meeting of 4 September 2007, voted to designate the Gilpin Falls Covered Bridge as a local historic site. The Board found that the bridge is of architectural and historic significance to the County and therefore, merits designation.

Thank you for your efforts to preserve Cecil County's historical heritage.

Sincerely,

Eric S. Sennstrom, AICP

Director

Planning & Zoning

ESS

CC: William C. Manlove, President - BOCC

CECIL COUNTY REGISTER OF HISTORIC PLACES NOMINATION FORM

Please refer to separate detailed instructions for completing this form.

Definition

"Property" refers to the entire geographic area being nominated. It may be an individual building, site, structure or object; or it may be a district consisting of numerous buildings, sites, structures or objects. An area consisting of several types of structures with different owners is also a property that is a district.

Nomination Information: Please Print or Type
1. a) Name of property: GILPIN FALLS COVERED BRIDGE
b) Estimated age or historic dates: Bull 1860
2. Address of property: FAST SIDE OF MD. RT. 272, MORTH OF BAYVIEW, AT MORTH FAST CREEK
3. Tax Map: Parcel Number: 570
4. Name, address, and telephone number of all property owners of record within the District: BOARD OF COUNTY COMMISSIONERS OF CECIL COUNTY 107 NORTH ST. ELETON MD 21921 410.996.5202
(Attach separate sheet, if necessary)
5. Description of property boundaries of the District: This is a Theodore Bure Designed Arch Type Bridge, ITS 119 FOOT LENGTH Spans The Morth Eact Creek. The 43 ton (667) WEIGHT RESTS Upon THE Arch Ends. This Structure Resident L255 A. + (See Attached Plat Mo. 50533) It is Listed on the Maryland Historic Trust (Historic Sites Survey) SE-5 As # CE-78. (SEE Attached) (1) (2)
6. Attach a map showing the boundaries and location of the site or District.
7. Please provide photographs or slides showing the important structures or features of the property.
8. Please check all designations that apply to this nomination. Add descriptive information for those checked. Is or has this property, in any part, been listed or nominated to:
Cecil County Historic Designation:
✓ Maryland Register of Historic Properties:

	National Register of Historic Places: nominated 1978, APPROVED By MHT, BUT NOT SUBMITTED.
<u> </u>	Maryland or Cecil Inventory of Historic Properties? mur (HISTORIC SITES SURVEY) # CE-78
	A Preservation Easement by any historic organization? Identify
	Are there any other easements or rights of way affecting the District? Explain
	Other, explain_
9. Plea	ase check all of the following criteria that apply to the property.
A. 2	Historical or Archeological
<u></u>	The property has character, interest, or value as part of the development or cultural characteristics of the County, State, or Nation. The property is the site of a significant County, State, or National historic event. The property is identified with a person or persons who significantly contributed to the development of the County, State, or Nation.
B. A	Architectural
r _	The property has distinguishing characteristics of an architectural style valuable or the study of a period, type, method of construction or use of indigenous materials. The property represents the work of a master builder, designer, architect or landscape rehitect whose work influenced the development of the County, State, or Nation. The property has elements of design, detailing, materials or craftsmanship that ender it architecturally significant. The property has elements that make it structurally or architecturally innovative.
<u>~</u> 1 e:	the property has elements that make it structurally or architecturally innovative. The property has a unique location or singular physical characteristic that makes it an stablished or familiar usual feature. The property has character as a particularly fine or unique example of a utilitarian
St	ructure, with a high level of integrity or architectural significance
<u>u</u>	he property has significant interior features. List FULLY VISABLE HEAVY TIMBER CODEN PRCHES, TRUSSES, VERTICAL & HORIZONTAL BEAMS REVEAL CONSTRUCTION TYLE OF 1860.
10. Attac shoul staten	h a statement describing the property, its historical significance, and the reasons why it d be designated to the Cecil County Register of Historic Places. At the end of the nent, please list your sources of information, including bibliographic references.

 Signatures of owner(s) of record consenting owners, please attach a separate sheet prov 	ng to this nomination. If there are more than two viding the information indicated.
A. Print Name: WILLIAM C. MANIOVE	E PRESIDENT Date: 7-2-07
Signature: W, & W un Le	
B. Print Name:	Date:
Signature:	
12. Name, address and telephone number of pe	rson submitting application:
Name: ESDL SIMMERS	
Address: 99 SIMMERS PTO	
HOING SUN MU ZIGIT	
Telephone Numbers: (Home) 410,658	Hours Available: Hours Available:
(*** OIK)	riours Available:
E-mail address: Carls mmers 03	toominternet.net
Date	
Official Use Only	
Application Number:	HDC Hearing Date:
Date received:	PC Hagring Data
Date of Public Notice:	CC Hooming Date:
Election District:	CC Hearing Date:
Zoning District:	
Land Use District:	
Tax Map:	
Parcel(s)	

(1)

Gilpin's Falls Covered Bridge Bay View , Cecil County, CE-78 Page 1 of 25 available pages

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MARYLAND HISTORICAL TRUST	
NR-ELIGIBILITY REVIEW FORM	
FASE MOAT	

NR Eligible: yes X

topeny Name: Gilpui's Falls Covered Bridge		F1 00 - 0	Inventory Number:	CE-78
Address: North East Road (MD 272) over No.	Спу;	North East	Zip Code	21961
County: Cecil	USGS Topog	дерік Мар:	Bay View	- remarkation of the control of the
Fax Pascel Number: Tax Map Num	ber	Tax Accor	ant ID Number:	
Project MHT/MDOT Survey, 1981	~~~ - ·	Agency;	MHT/MDOT	*****
Site visit by MHT staff: X no yes	Name:		Date	e -
Eligibility recommended X			not recommended	
Criteria: A B X C D	Consideration	ns: A	В. С. р. Е.	F G None
is the property located within a historic district.	X 80ye	S Name of I	Pistrict	NAME OF THE PARTY
Is district listed! no yes Descrime				amber:
Documentation on the property/district is presented Maryland Inventory Form CE-78			·	
Description of Property and Flusholine Determined				

Description of Property and Eligibility Determination: After communication short if necessary and aports may and plant

Located approximately 1/2 mile northeast of Bay View, the Gilpun's Fails Covered Bridge is one of only six or seven wooden covered bridges left in Maryland. Constructed by George Johnson between 1859 and 1860, the bridge originally connected Old Nottangham Road and the town of North Fast in the second half of the 19th century. The original structural framework, which aparts some 119 feet, is supported by Burr trusses. Framing members are mortised and tensored and remain mact. The exterior of the shed is very plant, and is capped by a shallow gable runf. The board walks on each side of the structure terminate below the cave line, to light the insterior through wide horizontal sushestited wall areas. The bridge's interior roof, siding, and flooring were replaced during 1958-1959, after they were destroyed by a storm. The Gilpin's Falls Covered Bridge represents the only historic wooden bridge onder State Highway Administration ownership in Cecil County, and is the only bridge of this structural type throughout the state road system. It was identified by the Maryland Historical Trust for the Maryland Department of Iransportation in a jointly conducted survey which took place during 1980-81.

John Hnedak (MDO	Date Prepared:							
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Easement

CE-78
Gilpin's Falls Covered Bridge
Bay View vicinity
public (unrestricted)

1859-1960

Located approximately one-half mile northeast of Bay View, the Gilpin's Falls Covered Bridge is one of only six or seven wooden covered bridges left in Maryland. Constructed by George Johnson between 1859 and 1860, the bridge originally connected Old Nottingham Road and the town of North East in the second half of the 19th century.

The original structural framework, which spans some li9 feet, is supported by Burr trusses. Praming members are mortised and tenoned and remain intact. The exterior of the shed is very plain, and is capped by a shallow gable roof. The board walls on each side of the structure terminate below the eave line, to light the interior through wide horizontal unsheathed wall areas.

The bridge's exterior roof, siding and flooring were replaced during 1958-1959, after they were destroyed by a storm. (1)

The Gilpin's Falls Covered Bridge represents the only historic wooden covered bridge under State Highway Administration ownership in Cecil County, and is the only bridge of this structural type throughout the state road system. It was identified by the Maryland Historical Trust for the Maryland Department of Transportation in a jointly conducted survey which took place during 1980-81.

⁽¹⁾ Cecil County Land Records, Elkton, Maryland. Deed J55/138

GILPIN FALLS COVERED BRIDGE Historical Significance

The Gilpin Falls Covered Bridge was of vital economic importance from 1860 until the early 1930's when it was closed to vehicular traffic. Our ancestors used this Bridge to access the industries that were located downstream of the North East Creek.

Located just below the Bridge is a beautiful waterfall that drops 106 feet within a 2000-foot distance, which creates a vast amount of energy.

Samuel Gilpin, a distant relative of the Washington family, became a prominent landholder here in Cecil County in 1735. Gilpin harnessed this natural waterfall to operate a sawmill, a grain mill and later, a woolen mill. Still visible below the Bridge are a dam breast, foundational walls and a sluice that served the local enterprises.

This Bridge is an exemplification of heavy wooden timber construction of some of the first bridges built across streams, creeks and rivers. This is a museum of early craftsmanship in the use of trusses, beams, knee braces, wedges and dowels; also of the engineering feats that were necessary prior to the modern, man-made building materials.

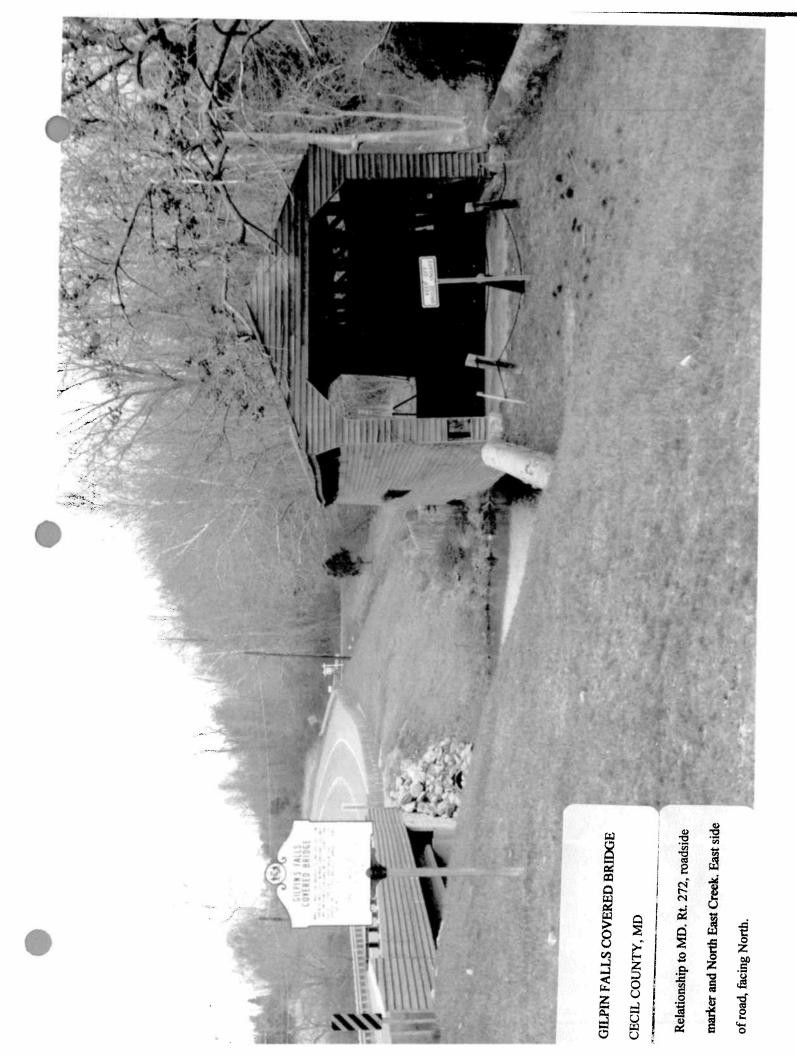
GILPIN FALLS COVERED BRIDGE

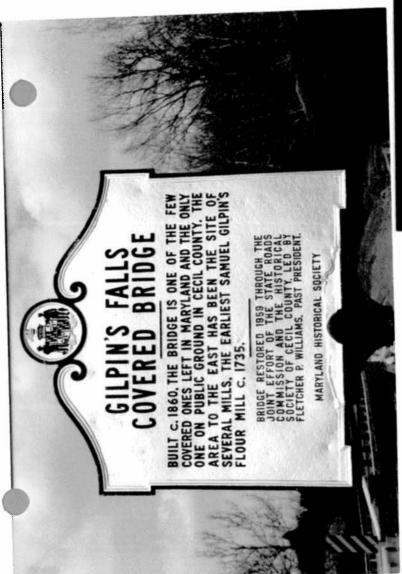
Reason for designation to the Cecil County Register of Historic Places:

1. On January 15, 1988, the Gilpin Falls Covered Bridge was officially transferred from the Maryland State Highway Administration to Cecil County. Due to an apparent oversight, this historic structure was not placed on the Cecil County Register of Historic Places.

It is, however, listed on the Maryland Historic Trust (Historic Sites Survey) MSA SE5, as CE-78. (mdihp.net/cfm/dsp_unitlist.cfm?letter=G&county=ce)

- 2. Local recognition is necessary for the MHT approval for this structure to be listed on the National Register of Historic Places.
- 3. Many grant foundations require that the structures, for which grants are requested, be listed on the National Register. Cecil County is presently seeking grants to be used toward the restoration of this Bridge.







under the umbrella of the IRS tax designation 501 (c)(3) status of the

Historical Society of Cecil County, MD 135 East Main Street, Elkton, MD 21921 Phone: 410-398-1790 Email: <u>history@cchistory.org</u>

<u>Project Description:</u> The Gilpin Falls Covered Bridge, located in northeastern Cecil County (east of MD Rt. 272 and approximately 1 mile north of the intersection on MD Rt. 272 and US Rt. 95) is in dire need of rehabilitation and restoration of the structural load and style of the Bridge and to correct deterioration and insect infestation damage. A severe wind storm or flood is capable of causing possible structural damage to the Bridge.

The Bridge is beloved by Cecil County residents and tourists who consider it one of the County's scenic areas and is accessed daily for recreation. Covered bridge enthusiasts especially enjoy visiting the state's favorite cultural heritage site and discovering its 19th Century wood construction and bridge building techniques.

A 1999 inspection recommended that the bridge be closed until major structural repairs were completed. Preliminary in-depth investigation and a survey was completed by Northeast Engineering, as well as a preliminary environmental assessment. Then rehabilitation contractual documents and environmental permits were prepared, reviewed, and approved by the Cecil County Department of Public Works, the Gilpin Falls Covered Bridge Committee (GFCB Committee), the Maryland Historical Trust (MHT), and the Maryland Department of Transportation and State Highway Administration (SHA). After an unsuccessful bidding process (2003), a 2004 Maryland Historic Trust special grant award (\$50,000) funded a Value Engineering Study by Barns and Bridges of New England to determine cost-saving measures for the restoration project. The recommendation to advertise for bids as a Design/Build project did not yield any bids. In Feb., 2007 the engineering firm of Wallace, Montgomery & Associates, and performed a structural analysis of the Bridge's deterioration; Richard Brand (Maryland Historic Preservation Office) attended the inspection. A grant proposal was submitted (on June 15, 2007) to the US Department of Transportation, Transportation Enhancement Program, "National Covered Bridge Preservation Program of SAFETEA-LU" (Safe, Accountable, Efficient Transportation Equity Act). If successful, the grant will prompt advertisement for bids within 9 months of the award and the preservation/restoration project will begin in March, 2008.

Historic preservation and restoration of the Gilpin Fall Covered Bridge and environmental improvements to the site will further enhance the picturesque road-side highway corridor. No property acquisitions or easements will be necessary; all right of way is secure.

HISTORY: A saw mill, built by Joseph Carter was sold to Samuel Gilpin in 1735. Foundations of earlier structures were found along the creek's falls; it is possible that some date back to the 18th Century. Samuel Gilpin, a distance relative of George Washington's family, became a prominent landholder in Cecil County at this time. He harnessed this natural waterfall to operate a saw mill, corn mill, and eventually the Johnson Woolen Mill (operated in the mid-1900s) for early Cecil County citizens. The area was designated as Gilpin Falls Historic District. In later

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years the Gilpin Falls Covered Bridge provided access to 3 industries; a dam breast, foundation walls, and sluice are still visible today – early reminders of the 3 enterprises. Two historic houses are also located within the historic district, next to the Bridge. One is referred to as the Johnson House, circa 1877-1900 (a 2 ½ story, T-shaped, frame structure) and the other mid-19th Century house has etchings of 1732, 1844, and 1942. References from A Geological Description of the States in Maryland and Delaware noted

a log structure circa 1807 on the site - mentioned by Joseph Scott. Also indicated in the National Register of Historic Places Nomination Form is the significance of 1732, which may be when the Gilpin family first settled in Cecil County. 1844 is the likely date of construction of the house and 1942 may be the date for a later addition. Other foundations have been found within the G.F. Historic District: a 2 story carriage house, barn, stone fences, and a spring house site.

Samuel Gilpin was a Quaker who attended the East Nottingham Meeting in neighboring Calvert, MD. He died in 1767, leaving his property to his 2 sons, Samuel and Joseph. Both of the sons were prosperous and participated in the American Revolution. In 1778 Joseph served as a justice for the swearing of oaths of allegiance to the new government. The names of both brothers are listed having taken the oath. Samuel became a captain in the local militia and was also a wheat purchaser for the Continental Army – supplying Elkton, the main supply depot.

Gilpin Falls Covered Bridge is located within the Gilpin Falls Historic District on a 28.8 acre parcel of land next to MD Rt. 272 – 1.200 ft. north of Bayview. The Bridge was built by George Johnson in 1860 as a 43 ton structure - Theodore Burr Arch Bridge. The weight of this bridge rests on the ends of the arches which are set on concrete abutments. Clearly the focal point of the entire historic district is the Gilpin Falls Covered Bridge. Travelers accessed the bridge until the early 1930s, when the Bridge was last used for vehicular traffic. The Bridge connected Old Nottingham Road and North East in the mid-19th Century.

The Gilpin Falls Covered Bridge uniquely reminds one of a simpler life during the 18th and 19th Centuries in the United States, when the primary means of transportation was by horse or foot. The covered bridge is located midway between Philadelphia and Baltimore at the head of the Chesapeake Bay. For over a century Gilpin Falls Covered Bridge played a vital economic role on the eastern seaboard. The roadway (119 ft.) spanned across the Big North East Creek, providing a 106 ft. waterfall drop within a 2,000 ft. distance generating and advertised as "having a 75 foot fall within 190 yards equal to 180 horsepower" (Source: an undated property ad).

Below the Bridge was another historic enterprise, a hydroelectric plant - built by William Warburton in July, 1905 with contractor, Frederick Shoff of Colmanville, PA, and 75

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construction workers. Warburton's company, called the Elkton Electric Light and Power Company, supplied electricity to most of the County until **1926**. The hydro plant was closed after being purchased by the Conowingo Power Company in 1930. After being rebuilt by American Hydro in 1985 the plant resumed electricity generation.

HISTORIC REGISTRATION SIGNIFICANCE:

- United States Department of the Interior, National Park Service National Register of Historic Places Inventory Nomination Form (8 pages dated Aug., 1978) for Gilpin's Falls. Property Owners listed were: Attention Mr. Calvin W. Reese, Director, State Highway Administration, Office of Real Estate, 501 St. Pauls St., Baltimore, MD 21202; Mr. & Mrs. James O'Connor, Bay View, North East, MD 21901; Dr. Lucien Maury, c/o William Kemp, 141 East Main Street, Elkton, MD 21921; Mr. & Mrs. Paul Shirk, BayView, 21901; and Cecil County Community College, Bay View, North East, MD 21901.
 - The Gilpin Falls Covered Bridge was nominated for national significance in Aug., 1978 and certified eligible for the National Register in 1981. The statement included the 2 houses, ruins of several mills and a holding pond at the foot of G.F. Historic District, and Bridge as the industrial center of the Gilpin Falls Historic District.
 - The Maryland Historic Trust was contacted in 1986 to assist with the application process for state and national historic designation.
 - The GFCB is listed in the 1981 Maryland Register as CE78. (GFCB Committee President, E. Simmers, has a copy.)
 - Upon receipt of the SAFETEA-LU proposal a review by MHT will be triggered, thereby renewing the state and national nomination for placement on the list of National Register of Historic Places.

TIMELINE:

1959 - Restoration of the Bridge after a storm destroyed its exterior siding, roof, and floor. (The walls of the Bridge are open at the top allowing filtered sunlight.)

1985 - Gilpin Falls Covered Bridge belonged to the State Highway Administration (SHA). At this time vandalism (siding was stolen) and neglect (trees, weeds, and briars overgrew the sides and roof) threatened the Bridge; on-going maintenance was needed.

1986 – The 1st major rehabilitation project took place. The Gilpin Falls Covered Bridge Committee was formed. SHA offered to transfer the title of the Bridge to Cecil County Government in October, 1986 during a public ceremony held at the Bridge.

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<u>February 1987</u> - SHA sent a draft agreement (prepared by MHT) for Cecil County Government. The GFCB Committee submitted an Architectural Program to the Maryland Historic Trust.

<u>Jan. 15, 1988</u> – SHA transferred the title of the Gilpin Falls Covered Bridge and 1.249 acres to Cecil County. MHT placed an easement on the Bridge. Cecil County received a \$50,000 MHT grant for future Bridge repairs and restoration; the GFCB Committee was formed to administer the funds.

1989 - GFCB Committee provided repair and maintenance services.

Nov., 1990 – A structural analysis reported severe deterioration of the Bridge and made rehabilitation recommendations without implementation of a restoration project.

1997 – The Biennial County Bridge Inspection by Wallace, Montgomery & Associates.

March 10, 1999 – The inspection report recommended immediate closure of the Bridge to pedestrians, which became effective March 11, 1999. SHA planned to construct a 2nd lane of MD Rt. 272 (on the lower side of the road), which led to relocating the Bridge; the local community raised its objections. SHA promised a \$50,000 Maryland Historic Trust grant for restoration of the Bridge.

2004 – MHT provided a grant award of \$50,000 for a Value Engineering study (to determine cost savings for the restoration project.

<u>2006</u> - Local stakeholders in Cecil County became concerned about the preservation and maintenance of the Bridge. On Oct. 26th a GFCB Fund was established at the Cecil County Historical Society; the Fund was designated to cover maintenance expenses. By Dec. the Fund had grown to \$86,742.54. GFCB President set a goal to raise \$100,000 for the preservation project.

2007 – Numerous meetings between Cecil County Government and the President of the GFCB Committee have resulted in the identification of specific grants, which have been incorporated into a grants schedule. Wallace, Montgomery & Associates performed a structural analysis of the Bridge's deterioration; again a MHT representative was present. (The latest AASHTO Standard Specifications for Highway Bridges and the U.S. Secretary of Interior's Standards for Rehabilitation will be followed for the restoration project. In addition State Highway Administration Standards and Specifications will be used.) The Tourism Department developed a Powerpoint presentation and new brochure for community presentations by the GFCB Committee.

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Even though the 147 year old bridge no longer spans the North East Creek nor carries vehicular traffic, it sits parallel to the creek and pedestrian access encourages local families, tourists, and covered bridge enthusiasts. SHA built a parking area on the east side of the Bridge (for 10-12 cars or 2-3 busses. A SHA sign captures the attention of travelers, who access the picnic area and walking trails. The site is a designated Scenic Area and park land.

NEED: Preservation and restoration of the Gilpin Falls Covered Bridge will save a significant part of the County's heritage to be shared by others from the east coast. The Bridge is currently located next to MD Rd. 272 (part of the Federal Aid System in Cecil County, MD) and serves as a daily favorite tourist destination and for local people who frequent its small park. This project is consistent with both the 1998 Cecil County Land Preservation and Recreation Plan (adopted on April 14, 1998) and the Cecil County Comprehensive Plan (dated December, 1990). Additionally the Gilpin Falls Covered Bridge has been designated in the Cecil County Recreation Sites Inventory. Open space will be preserved and the County's Village District goals for the Crossroad Village of Bayview (the Bridge's site location) will be emphasized.

Since the 1999 inspection deterioration of the Bridge has not been significant. The Gilpin Falls Covered Bridge Committee has provided maintenance to the Bridge for the past 20 years. The first major rehabilitation of the Bridge took place in 1986. The Maryland Historic Trust placed easements on the property owned by Cecil County; maintenance was the responsibility of the County. The Bridge is in imminent danger of collapse. Engineering analysis of the primary arches noted deterioration, which has caused a major sag and sway of the structure. Without immediate preservation and restoration of the primary arches continued shifting or settlement of the truss members will occur.

FUNDING: \$1,200,000 is required to complete the 2007 historic preservation project.

- Maryland Historic Trust awarded Cecil County a \$50,000 grant for construction.
- US Department of Transportation and MD Department of Transportation, Transportation Enhancement Funds a commitment of \$559,157 has been made.
- In-kind support for 2007 ([Tourism Dept. 18 Hrs. x \$18.77 = \$337.86 = Public Works Dept._____] vol. hrs. x \$18.44 nat. vol. rate = \$_____) and anticipated support for 2008 ([Tourism Dept.___ Hrs. x \$19.06 = \$____ = Public Works Dept.____] __ vol. hrs. x \$18.94 nat. vol. rate = \$_____) from GFCB Committee, Cecil County Government, and others
- GFCB Committee raised \$10,992 (of anticipated \$100,000 goal) as of April, 2007; it is anticipated that \$80,000 will be dedicated to the SAFETEA-LU grant application.
- Grant applications and Letters of Inquiry submitted in 2007 for March December, 2008 construction:

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- The Preservation Maryland Heritage Fund request of \$5,000 for marketing expenses as part of the GPCB Committee's organizational development on June 7, 2007
- US Department of Transportation, Transportation Enhancement Program,
 "National Covered Bridge Preservation Program of SAFETEA-LU" request of \$1,300,000 on June 15, 2007
- o Travelers Conservation Foundation request of \$20,000 for preservation to be submitted 6/29/07 by Earl Simmers through the Cecil County Historical Society
- Bank of America Corporate Philanthropy Local grant to meet local market president by E. Simmers and passed through the Cecil County Historical Society -\$2,000 and date TBD)
- National Preservation Endowment for educational program, \$5,000 matching grant – awaiting 2 RFPs; projects TBD
- Maryland Historic Trust, non-capital grant for preservation plans or educational program, \$50,000 by Dec. 8, 2007
- National Trust Historic Preservation, Bartus Trew Providence Preservation Fund for preservation, \$20,000 by June 1, 2008

Community Support: The Gilpin Falls Covered Bridge Committee led by its President, Earl Simmers, has kept the group's mission alive and has developed collaborative partnerships with Cecil County Government, Cecil County Historical Society (the latter of which provides its 501 (c)(3) tax designation status as a pass through to the Committee), and others to direct funding and volunteer resources (local Boy Scout troops) for historic preservation and maintenance.

Additional support will be generated from a MD Public Television program featuring a 1 minute video segment as part of ½ hour special Outdoors MD.